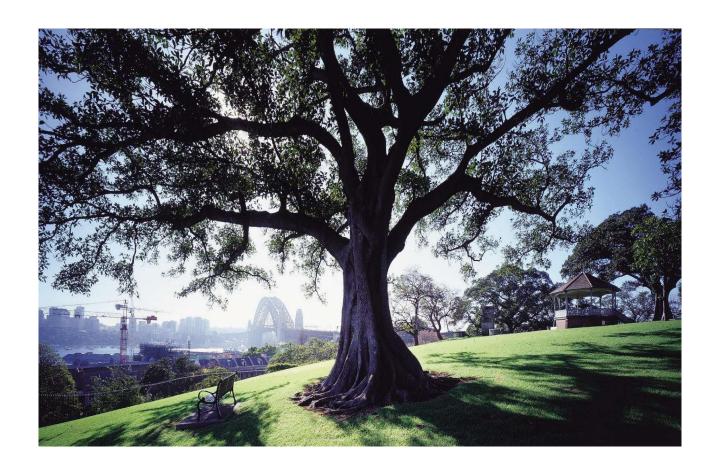
Attachment L

Observatory Hill



Observatory Hill Draft Plan of Management



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Observatory Hill Draft Plan of Management

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Reconciliation Statement

Our vision for reconciliation is a Sydney that values the living cultures of Aboriginal and Torres Strait Islander people, embraces the truthful reflection of the history and experiences of First Nations peoples, and is dedicated to equity, opportunity and respect for Aboriginal and Torres Strait Islander communities.

In taking action, the City strives to reflect the needs and aspirations of Sydney's First Nations communities and recognise their impact and contribution. The City will listen to and elevate the voices of Aboriginal and Torres Strait Islander peoples.

Source:

City of Sydney Stretch Reconciliation Plan November 2020 – November 2023

Part A Management Framework

1. Introduction

What is a PoM

A Plan of Management ("PoM") is a document which provides a clear set of guidelines for the short and long-term management of a parcel of community land owned by Council or Crown Land under Council's care, control and management.

A PoM outlines how a park, facility or civic space will be used, improved and managed in the future. It identifies Council's goals and objectives for the land, and establishes the overall direction for its planning, resource management and maintenance.

Need for the PoM

The Crown Land Management Act 2016 ("CLM Act") commenced on 1 July 2018, introducing a consolidated, modern piece of legislation to govern the management of Crown Land in New South Wales, further implementing reforms identified through the comprehensive review of Crown land management.

The CLM Act introduces significant changes to the management of Crown land by councils. Specifically, councils are now required to manage dedicated or reserved Crown land as if it were public land under the Local Government Act 1993 ("LG Act"). These requirements are outlined in Division 3.4, Crown Land managed by Councils.

Observatory Park (Crown Reserve 500044 – Lot 7003 DP 1071940 and Lot 7302 DP 1163733) is classified as "community land" under the LG Act and managed accordingly.

This means that Council is required to have a PoM in place for the associated land. Further, the changes to the CLM Act also require that a council Crown land manager must ensure that the first PoM applicable to the land is adopted as soon as practicable.

Purpose of the PoM

Under section 36 of the Local Government Act 1993, a PoM must:

- categorise the land in accordance with the legislation
- contain objectives and performance targets for the management of the land
- specify the means by which Council proposes to achieve the objectives and performance targets
- Specify how achievement of the objectives and performance targets are to be assessed.

Under section 37 of the Local Government Act 1993, the PoM must also:

- describe the condition of the land, any buildings or other improvements on the land as at the adoption of the plan
- describe the use of the land
- State the purposes for which the land will be used.

If there is any further development proposed of the community land other than that authorised by this PoM, or a change in the categorisation of an area is proposed, amendment and re-exhibition of the PoM is required.

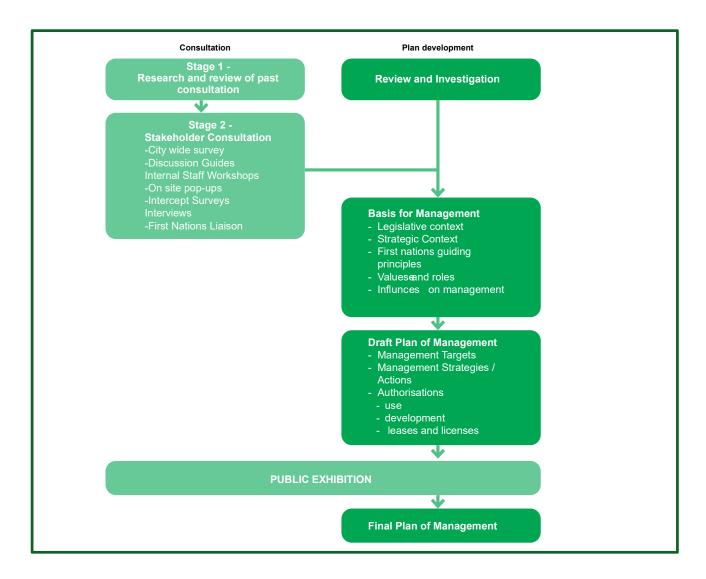
This PoM has been prepared in accordance with and seeks adoption under the LG Act and CLM Act.

Process for preparing the PoM

Figure 1 on the following page illustrates the process for preparing the PoM that has been undertaken by the City of Sydney.

The process has integrated extensive consultation with the general community, First Nations stakeholders and other authority stakeholders.

Figure 1. PoM process



Consultation

Purpose of the consultation program

The purpose of the community engagement was to understand the community's vision for Crown land spaces, how the community use the land now and how they would like to use the land in the future.

An important aspect of the engagement program was to recognise the important relationship that Aboriginal and Torres Strait Islander peoples have to these spaces, strengthen the relationship with the Aboriginal and Torres Strait Islander communities and use the PoMs as an opportunity to further recognise and foster Aboriginal people's custodianship, living culture and connection to these places.

The opportunity to participate in the engagement program was communicated to the community via:

- a letter to all residents from the City of Sydney
- Sydney Your Say web page
- notification signs in parks
- decals with QR code on footpaths in parks, reserves and civic spaces
- E-newsletter sent to targeted stakeholder list.

The Engagement program

The engagement program consisted of an online survey, intercept surveys and pop-ups at some of the Crown land spaces, a conversation guide and community and staff workshops.

The surveys and pop-up boards sought to gather statistical data around community values and uses of Crown lands, and the workshops provided an opportunity for more in depth discussions around Crown lands within different locations across the city and specifically with the First Nations community.

Children's activity kits were also sent to schools in the area and provided an opportunity for children in years 3-6 to participate.

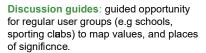
Detailed findings of the engagement program are outlined in the separate Crown Reserves Plan of Management Engagement Report February 2021.

What we heard - community engagement

The community engagement report noted the following highlights:

- Strong support for the recognition and practice of First Nations people's continuous connection to Country and important role as caretakers and knowledge holders of these spaces
- Public open spaces are important for mental health, wellbeing and provide a place of refuge and sanctuary for all
- Open, green and natural public spaces in the city are highly valued and should accommodate the needs of the growing population
- Accessible, safe and inclusive open spaces are important for everyone to enjoy
- Diverse and unique open spaces that manage our shared spaces fairly
- Open spaces that support wildlife and biodiversity
- Preserving our open spaces and safeguarding their history for the future
- Improving amenities in our open spaces to increase accessibility and support community use

City-wide survey: seek to understand community values and visions for their open spaces (informs both generic and specific P ans of Ma nagement)



Internal staff workshop: internal City of Sydney staff workshop



Engagement tools to inform general plans of management

City-wide survey: opportunity to comment on general issues in addition to specific parks according to preference.



Discussion guides: guided opportunity for regular user groups (e.g schools, sporting clabs) to map values, and places of significance.



On-site pop-ups/intercept surveys: popups/intercept surveys in the specificparks at specifictines to capture a wide variety of feedback.



Engagement tools to inform specific plans of management

Interviews with key stakeholders: We will conduct interviews with key external stakeholders.



Work in partnership with local First Nations leaders and groups: liaison with Aboriginal and Torres Strait Islander stakeholders.



Children told us they value parks because...

"It has at least one thing everybody likes"

"Its just beautiful"

"There is space"

"They make me happy"

"When going outdoors it's nice to be in a place that is well maintained and easy to access"

"I like having time with nature"

"Everyone's welcome there"

What we heard – First Nations engagement

A series of **general principles** for the integration of First Nations input into management of Crown Lands in the City of Sydney were identified during the conversations. These included:

- Access to land as a human right of Indigenous peoples (UN Convention on the Rights of Indigenous Peoples)
- Recognition and respect for sacred sites and places
- Truth telling
- Talking about Country helps bring the community together
- The environment as living culture
- Importance of waterways and wetlandsrivers tell stories
- Creating opportunities for Aboriginal economic benefit
- First Nations design principles that recognise:
 - local cultural knowledge
 - sustainability and resilience

Putting the principles into action – potential ways that these principles can be followed through by Council and others were also discussed:

The environment as living culture

Imagine having a space like this in Sydney that is real and permanent, not just digital (in response to Brett Leavy's animation

- Respecting ancestral sites
- Connecting places by Songlines (these include many main roads in Sydney)
- Returning Country to how it was (preinvasion)
- A holistic approach: not just land but also water, sky, seasons, cultural calendar, plants and animals
- Implement 'Caring for Country' principles (including maintenance, planting, holistic understanding of Country, etc.)
- Important to return the knowledge of waterways and wetlands. Rivers tell stories and are an historical link that have been covered up over time

- Commitment to healing Country
- Designing with Country a number of participants referred to the work of the State Government Architect

Language and naming

The use of language needs to go beyond naming

- Dual naming in local language based on a geographical feature
- Incorporating Gadigal language into descriptions will help the community better understand the meaning of these places
- Recognising that the first language of this place is the authentic language
- Removal of colonial names of parks

Decolonising spaces and truth-telling

We need a different way of looking at 'monuments' – as significant, empowering, culturally correct markers of the truth

- Trees of significance as monuments
- Sites of significance as monuments
- Take leadership on dealing with colonial artefacts
- Gadigal artists creating new markers of truth

Visibility

We are here - this land was never ceded

- The need to make this more visible in Sydney
- Participants referenced how New Zealand is Indigenous culture, practices and perspectives visible to international visitors
- The potential to push digital notifications when walking on different bits of land (i.e. a notification to acknowledge/welcome to country, when you are close to a sacred site or a burial ground, etc.)
- Permanent acknowledgement in each space that enlivens and engages - not just commemorative

Significance of Sydney as the site of invasion and first contact

Make these important places recognisable to Aboriginal people

 Sydney as the first frontier means it is a critical place for truth-telling and healing trauma

- Recognise the cultural disruption and diaspora in Sydney
- Burial grounds and should be part of truthtelling
- Recognise places of protest

Practicing and sharing culture and supporting community

- Returning cultural fishing (e.g. Woolloomooloo & Pyrmont)
- Dedicated spaces to practice culture and interact with the community
- Dedicated ceremonial spaces practical for events
- Maker-spaces (places for creating) that are culturally correct
- Locations to busk, make things, be social and demonstrate culture, and
- Importance of community festivals Yabun at Victoria Park

Economic and cultural ownership and management

- Importance of cultural ownership and intellectual property rights
- Ongoing employment and business opportunities at all levels
- Making, markets, food, trading, learning etc should be able to be practiced somewhere permanently (not a one-off event)
- There are effective working examples of shared arrangements with State Government (DPIE) who work with Metropolitan Local Aboriginal Land Council on protecting and managing places
- The Metropolitan Local Aboriginal Land Council sought that the City of Sydney provides Crown Land or City-owned sites to MLALC for local Aboriginal community needs

- of culture, health wellbeing, housing and business
- The Metropolitan Local Aboriginal Land Council asked that the City support addressing the issue of underpayment of NSW Aboriginal Land Rights fund of \$500 Million in perpetuity for all Freehold, Leasehold, Pastoral, National Parks, State Forests, Reserves and Parks as well as mineral and water

Advocacy/leadership/influence

- Encourage the City of Sydney to take on the hard issues and use position to influence other organisations including other councils and government departments
- Work with other authorities who have ownership over Crown Land parcels
- Advocate and work at local, state and federal levels

Barriers

Several existing barriers to First Nations people's cultural and spiritual use of Crown land were raised that the community want to see resolved. These include:

- red-tape constraints to the economic use of spaces
- Barriers to the practice of living culture.

It is proposed that the City of Sydney continue to engage with the First Nations community to explore avenues to pursue the above principles and actions.

Section 5 of this plan details a series of "Community Guiding Principles". It is proposed that ongoing management of Crown and community land pursue these principles.

Specific feedback related to Observatory Hill

The engagement report identifies the following outcomes specifically related to the subject sites.

What we heard - Specific POMs snapshot:

Observatory Hill, Millers Point



Number of people who commented on this park:





people completed the online survey for Observatory Hill, Millers Point (also includes Kent Street Tennis Centre and Watson Road Reserve)





people completed intercept surveys for Observatory Hill.

Current visitation to Observatory Hill

- Survey respondents were more likely to live nearby or visit the area (44%; 11 respondents, respectively).
- Approximately one third of survey respondents visit the area daily (32%; 8), followed by respondents who visit occasionally (20%; 5).
- The majority of respondents usually visit Observatory Hill in the afternoon (12pm - 4pm) (52%; 13). This was followed by afternoon/evening (6pm-9pm) (44%; 11).



Observatory Hill, Millers Point

What people value about Observatory Hill

Survey

Survey respondents were asked to choose what they value most about Observatory Hill.

Top values as indicated by survey respondents are:

- Its beauty (64%; 16)
- It's a peaceful place (36%; 9)
- It's accessible (36%; 9)
- It's a cultural place (24%; 6)

Participants also told us they value the open space for their dog and that they value this place because it is unceded Aboriginal land.

Why people value Observatory Hill

Survey respondents were asked why they chose these values. Responses included:

- The sense of community
- Its a great place to meet up and be connected
- Its a "gem" in Sydney
- The cooling harbour breeze
- It has interesting history and heritage

Respondents told us...

"I love the location for its cooling harbour breeze, lushness and calm within the city. I enjoy visiting here because I live in an apartment nearby and have no balcony."

- Survey respondent

"Green space is important to the soul of a city. Observatory Hill must also be maintained for its historic/heritage significance to Sydney, NSW and Australia!"

- Survey respondent

"Because this area feels like home to me but also has such a variety of special places that I am always finding something or someone neweven after 20 years."

- Survey respondent

"This is a beautiful park with wonderful views and history. It should always remain a park for the people and never given over to private interests. If developers were permitted to scoop up any part of it that would be a blight on our city and a shameful act by us that we allowed it to happen"

- Survey respondent



"In a busy city like Sydney there needs to be areas to reflect, relax and take in the air.... to contemplate, reminisce and relax. These spaces are vital."

- Survey respondent

Current activities at Observatory Hill

Survey respondents were asked what are the main activities they do at Observatory Hill. The majority of respondents enjoy sightseeing and the views (68%; 17 respondents).

This was followed by sitting and relaxing (56%; 14), walking or running (44%; 11) and enjoying nature and walking through to get somewhere else (36%; 9, respectively).

Other activities survey respondents currently do at this park include playing tennis.

Future activities at Observatory Hill

Survey respondents were asked to comment on anything else they would like to do in this park in the future, with on participants indicating they would like to have better disability access so they can visit with elderly relatives.

Additional comments about Observatory Hill:

Survey respondents and pop-up participants were asked if there was anything else they would like to share about Observatory Hill, with comments including:

- · Don't sell off the tennis court
- This place provides a sense of community
- The park needs drinking water fountains, and
- It's an important part of Sydney's history.

Respondents told us...

"Observatory Park is a delightful spot ans an important part of Sydney's history."

- Survey respondent

"Why change something that is perfect in every way? Observatory Hill is iconic and needs to be left to nature and the way it is today."

- Survey respondent

"It provides a great sense of community - people stop to watch or talk as they walk past. It makes them smile to see people - younger people and even older people exercising. It also encourages others to join in the activity."

- Survey respondent



The self sown trees along the western fence line should be removed. They are damaging the fence and stone wall and impact on the presentation of the place."

- Survey respondent

Land description

Past planning and management

Planning and management directions have been established for Observatory Hill through past master planning (Master Plan 2012) and plans of management (Draft PoM 1997). This PoM references the Observatory Hill Master Plan 2012 as the current planning direction for the reserve and supersedes the PoM 1997.

Location and description

Observatory Hill is located on Upper Fort Street, Millers Point. Situated within the park is The Sydney Observatory, while the Fort Street School and the National Trust SH Erwin Gallery are located to the south of the park. This PoM also includes the Kent Street Tennis Centre, on the south-west corner of the Park, and Watson Road Reserve, an area to the north and below Observatory Hill separated by Watson Road.

The park is an iconic destination providing expansive views over Millers Point to Sydney Harbour. It is well used for both active and passive recreation by local resident and CBD north worker populations and is a popular destination for tourists and wedding parties.

Refer to Figure 3 Site Plan.

The table below summarises key land information for the subject site:

Figure 2. Summary land information

item	description		
Site Name	Observatory Hill (including the Kent Street Tennis Centre and Watson Road Reserve)		
Address	Observatory Park – 1001 Upper Fort Street, Millers Point Kent Street Tennis Centre - 96-108 Kent Street, Millers Point Watson Road Reserve - 3 Watson Road, Millers Point		
Ownership	Crown (The State of New South Wales)		
Crown Reserve No., purpose and gazetted date	500044 Dedication, Public Recreation, 29/4/1884		
Zoning	RE1 Refer to LEP for allowable uses		
Area (Crown Reserves)	18939.99 m ²		
Lot & DP			
Crown Reserves	Lot 7003 DP 1071940 (Observatory Park) Lot 7003 DP 1071940 (Kent Street Tennis Centre) Lot 7302 DP 1163733 (Watson Road Reserve)		

item	description		
City-owned community land	Lot 8863 DP 12179782, Lot 1 DP 55195, Lot 1 DP 53540, Lot 2 DP 909499		
Miscellaneous land	Road Reserve managed by the City of Sydney as Roads Authority		
Restrictions / easements	n/a		
Community land categorisation	Existing		
Observatory Hill	Park		
Kent Street Tennis Centre	Sportsground		
Watson Road Reserve	Park		
City-owned land	Park		
Condition of land	refer to Figure 5 for Condition Summary		

Figure 3. Site Plan



Heritage and culture

Overview

Observatory Hill was dedicated for Public Recreation in 1884 and became officially known as Observatory Hill Park in 1887.

From its elevated position it offers one of the most spectacular vantage points in Sydney Harbour.

The land on which park lies is within the traditional lands of the Gadigal people. Prior to European arrival the location is thought to have been used for its prominent position as a lookout or as a communication point across the harbour and its headlands may have had cultural and practical significance. Diary records of the colonists provide insights into early encounters, between First Nations people and the first fleet arrivals in the vicinity of the park. These records remain an important source for the revival of Sydney Aboriginal language and cultural material.

Subsequent to European occupation of Sydney Cove in 1788, Observatory Hill has had significant and ongoing roles in the development of the new colony and city. It represents one of the most important government and / or civic precincts in the city.

From the latter years of the nineteenth century, Observatory Hill has been a focus for recreation, a green part of the city highly valued for its environment and views by both residents and visitors.

Key elements of the park include a number of Moreton Bay Fig trees that remain from planting schemes of the 1880s and the Agar Steps, built in 1892. The Rotunda dates from 1912 and has been used as model for park improvements in other locations in NSW.

A second phase of park planting occurred in the 1930s after the completion of the Sydney Harbour Bridge. Observatory Hill contains many buildings which have been adapted for re-use over the decades, along with archaeological sites dating back to the beginnings of European settlement.

The park is of outstanding historical significance and the heart and soul of the Observatory Hill precinct.

Heritage Context

Listed heritage item:

Sydney LEP # 1935— 'Observatory Park including Boer War Memorial, Bandstand, fences and landscaping'.

There are multiple SHR and SLEP items in the vicinity of the subject site including:

- Millers Point and Dawes Point Village Precinct (SHR 01682)
- Millers Point Conservation Area (SHR 00884)
- Millers Point Heritage Conservation Area (C35)
- Sydney Observatory Group including buildings and their interiors and grounds (No 1934)
- Bureau of Meteorology including interior (No 1936)
- Messenger's Cottage for Sydney Observatory including interior (No I937)
- Fort Street Primary School site including buildings their interiors, fig trees and grounds (No 1938)
- National Trust Centre (No I876).

History

The continued Aboriginal occupation of Sydney can be traced through the archaeological records to at least 22,000 years ago, with some estimates extending towards 35,000 years. The occupation of the Sydney Basin extended beyond the current shorelines as lower sea levels meant the coast was between 12 and 20 km further east than today. Sydney Harbour formed a vast valley with a central river. Some 1000 years ago – at the end of the last great ice age - rising sea levels inundated the broad coastal plain forcing the retreat of coastal people over a few generations. The flooding is estimated to have taken up to 1100 square km of land on the coast and 45 square kilometres within the harbour area itself. This resulted in the addition of 250 kilometres of shoreline shaping Sydney Harbour as it more or less sits today.

The Sydney area supported the Eora nation, comprised of more than 30 separate clans across the region. It is recorded that most clans

took their names from their Country, such as the Gadigal along the harbour's southern shore, or the Wangal from Wanne, the lower reaches of Parramatta River, or the Kamaygal from Kamay, Botany Bay). Others, like the Cammeragal from the harbour's northern shore, may have been named for their role in ceremony and law.

It was people from the Sydney Aboriginal groups concentrated around Sydney Cove and the Harbour who initially confronted and made efforts to understand the colonisers and their intentions on Country. It is these Aboriginal people who are described in the surviving colonial accounts. When the eleven ships of the First Fleet with one thousand or so people stepped ashore and set up camp in Sydney Cove in January 1788—having relocated from Botany Bay-it was the people of the Gadigal that they first encountered. The Gadigal were the first people dispossessed by colonists and it is this dispossession that underpins the foundation and growth of the city. In 1789, the smallpox epidemic devastated the Aboriginal population and disrupted clan boundaries in Sydney. Aboriginal people came together in new communities and locations.

The specific cultural attachments and associations that Aboriginal people had over generations with Observatory Hill are not well documented or researched. Yet its elevated and prominent position as a lookout or as a communication point across the harbour and its headlands may have had cultural and practical significance.

Traces of an Aboriginal campsite have been found near the intersection of Cumberland and Essex streets (approximately 100 metres from Observatory Hill). The campsite was discovered next to the historic Lilyvale Cottage during archaeological excavations carried out in 1989 ahead of the construction of the Shangri-La Hotel. During the excavation some shells became visible, which were found to represent an Aboriginal midden. Radiocarbon dates from the midden show that the campsite at Lilyvale was used fairly recently, about 340 years before the First Fleet arrived in Sydney in 1788. (https://www.sydneybarani.com.au/sites/campsi te-lilyvale/)

Some of the most poignant encounters in the immediate vicinity are those documented between lieutenant William Dawes and Eora woman Pattyegarang at the observatory that

was established at 'Tarra; now Dawes Point. Pattyegarang worked with Dawes as he learnt and transcribed her language, correcting his pronunciation and the definitions he recorded. It was Aboriginal women such as Pattyegarang who were the intermediaries between their people and the colonists, creating pidgin forms of communication essential to the interactions that played out between the two worlds. Pattyegarang patiently explained the anger felt by Aboriginal people at the arrival of the colonists—the reasons behind why Aboriginal men had wounded the new settlers; the rituals of play, food and fishing.

Dawes' notebooks reveal the way in which Eora women were negotiating the demands of a new society and forming mutually beneficial friendships with convict women and men as well as officers and their wives'. The notebooks made by Dawes and Pattyegarang provides insight into the early contact but also remain an important source for the revival of Sydney Aboriginal language and cultural material today.

The earliest colonial development on Observatory Hill was the construction of a windmill by Irish convict John Davis in 1796. The windmill was a stone tower fitted with machinery to grind wheat to make bread. This windmill subsided in 1800 and lost its sails in a storm in 1805. By then another windmill had been built in timber to the south. These early structures gave rise to the name Windmill Hill, and the district still bears the name Millers Point.

As the highest hill overlooking the settlement of Sydney, this area was the site of Fort Phillip built in 1800 and named after the colony's first Governor. The fort was armed with four 6-pounder cannons and a gunpowder magazine. The powder magazine was moved to Goat Island in 1833, and Fort Phillip was partially demolished in 1840. Upper Fort Street commemorates Fort Phillip.

With the growth in shipping the elevated site was used as a signal station from 1825, using flags and semaphore to communicate with ships from the east parapet of the fort. This gave the area the new name of Flagstaff Hill, and it was still referred to by locals as The Flaggie until well into the second half of the 20th century. In 1847 a 2-storey Telegraph House was built to meet increased demands of maritime activity in the port.

In 1825 the colony's second hospital was built on the site, and after it was closed in 1848 it was converted into the Fort Street Model School, famous for its innovative teaching methods. At first it was co-educational, but the boys moved to a new site at Taverner's Hill, Petersham in 1916, where the high school (once again co-educational) still operates. Fort Street Public School remains at Observatory Hill.

The southern hemisphere was regarded as an important site for astronomical observations so the first observatory was built in Sydney in 1788. The observatory and astronomer's residence were built in 1857 to 1859, incorporating a time ball which signalled the time to shipping in the harbour each day. Due to increasing light and pollution the observatory closed in 1982 and is now a public museum which is within the care, control and management of the Museum of Applied Arts and Sciences (MAAS).

The **1880s Flagstaff planting scheme** featured Moreton Bay fig trees many of which remain. The Agar stairs named after Thomas Agars (1810-1862), a local merchant were built in 1892. The Park was formerly dedicated as a public recreation reserve in 1884 and became officially known as Observatory **Hill Park in 1887.**

The Rotunda within the Park dates from 1912 and it was frequently used for musical performances. The Rotunda served as something of a model for park improvements in other locations. The Lord Mayor of Lismore left Sydney with plans of the Observatory Hill rotunda in 1913 following a visit. In 2017 artist, Anri Sala installed his musical work 'The Last Resort' comprised of custom built snare drums in the Rotunda as part of the 33rd Kaldor Public Art Project. The Rotunda is regularly used as a venue for functions and events.

A second phase of **planting occurred in c1932** coinciding with the opening of the Sydney Harbour Bridge, including a grove of palm trees next to its stairs. Observatory Hill contains many buildings which have been adapted for re-use over the decades, along with archaeological sites dating back to the beginnings of European settlement. From its elevated position it also offers one of the most spectacular vantage points in Sydney. A South African War Memorial 1899-1902 was installed in the park in 1937 commemorating the citizens of NSW who responded to the Empire's call. The stones in the memorial are at least 133 years old. They came

from the old demolished Governor Macquarie stores building at Circular Quay. Manning River Times and Advocate for the Northern Coast Districts of New South Wales (Taree, NSW), Sat 8 June 1940.

In 1992, five (5) Moreton Bay Fig trees were planted near the Rotunda on the northeast corner of the Observatory boundary to commemorate the visit by Japan Junior Chamber Inc. to promote "The Age of Global Citizenship".

Statement of Significance

The Observatory Park is within the traditional Country of the Gadigal people and carries their ancestors stories and values. Given the hill boasts the highest elevation in Sydney Harbour the Gadigal may have used the hill as a communication point and to look across and along the harbour.

As a colonial landscape, the park is of outstanding historical significance and a major component of the Observatory Hill precinct. The Observatory is of exceptional significance. Its prominent location and significant uses beside and above the port town and, later, City of Sydney made it a place for a range of changing uses, all of which were important to, and reflected, stages in the growth and development of the colony. These uses included: milling (the first windmill); defence (the first, and still extant, fort fabric); communications (the flagstaff's, first semaphore and first electric telegraph connection); astronomy, meteorology and time keeping.

The surviving structures of the Observatory Hill precinct, both above and below ground, evidence 195 years of changing use, technical development and ways of living. As such they are a continuing resource for investigation and public interpretation.

Observatory Hill has an association with an extensive array of historical figures most of whom have helped shape its fabric. These include: colonial Governors Hunter, Bligh, Macquarie & Denison; military officers and engineers Barrallier; Bellasis and Minchin; convicts: the as yet unnamed constructors of the mill and fort; architects: Greenway (also a convict), Lewis, Blacket, Weaver, Dawson and Barnet; signallers and telegraphists such as Jones and the family

Moffitt; astronomers: particularly PP King, Scott, Smalley, Russell, Cooke and Wood.

The picturesque Italianate character and stylistic interest of the Observatory and residence building, together with the high level of competence of the masonry (brick and stone) of all major structures on the site, combine to create a precinct of unusual quality.

Finally, the continued use of the observatory for astronomical observations and the survival of astronomical instruments, equipment and some early furniture although temporarily dispersed, and the retention of most interior spaces, joinery, plasterwork, fireplaces, and supports ensure that the observatory can remain the most intact and longest serving early scientific building in the State (Kerr 1991: 39). The site is also of significance for the relationship of Commonwealth and State powers. It is the site of the first intercolonial conference on meteorology and astronomy. (Pearson et al 1999)

The building is an excellent example of a Colonial building erected for scientific purposes and continuing to perform its function at the present time. The structure makes an imposing composition atop the historic hill originally known as Flagstaff Hill and occupies the historic Fort Phillip site (1804-45). It was designed by the colonial architect Alexander Dawson and built in 1858.

The elevation of the park, with its harbour and city views and vistas framed by mature Moreton Bay fig (Ficus macrophylla) trees of the surrounding park, make it one of the most pleasant and spectacular locations in Sydney. For locals and visitors alike, the park is a popular spot for passive and active recreation and is a premier location due to its spectacular views of Sydney Harbour.

Key heritage features

Significant elements of the park:

- Boer War Memorial
- Agar Steps
- Bandstand Rotunda
- Panoramic views of Sydney Harbour
- Connection to the Sydney Observatory precinct.

The park contains several items listed on the City of Sydney's Significant Tree Register including:

- Nineteen (19) Moreton Bay Figs (Ficus macrophylla)
- One (1) Port Jackson Fig (Ficus Glabrescens) and 2 Port Jackson Fig (fFicus Rubiginosa) at Agar Steps

Environment and landscape

The following description has been derived from the Master Plan 2012 and Draft PoM 1997.

Pre-existing Physical Characteristics:

The natural topography of the site consisted of a steep rise with several prominent rocky sandstone outcrops and a series of undulating ridges culminating in a peak.

The vegetation types likely to have been found in this area prior to European settlement include:

- Eastern Aspect: Open forest to woodland
- Northern Aspect: Woodland and Scrub
- Western Aspect: Open woodland and scrub
- Typical species being Eucalypts, Angophora, Blackbutt, Banksias, Acacias and Tea Trees.
- The lower slopes are likely to have supported woodland of Scribbly Gum with an open low shrubby understorey comprising banksias, acacias and tea trees.

Existing Physical Characteristics:

Landform, Soil, Drainage

At over 40 metres above sea level, Observatory Hill is the most elevated point in the Sydney CBD. It is located at the crest of the rocky ridge that separates Sydney Cove to the east and Darling Harbour to the west. Its highest point is located near the Observatory at 44.38m. The eastern boundary of the park stops abruptly at the retaining wall of the Bradfield Highway. The western borders of the park slope off sharply and are terminated by a wrought iron fence at the top of sandstone retaining walls. From these areas a panoramic view is afforded of Sydney Harbour.

The southern border is terminated by the Cahill Expressway and the Agar Steps. Beyond this point the landform continues to gradually slope down towards the Natural Trust Centre.

The large areas of cutting associated with the Argyle steps and the Cahill Expressway have dramatically altered the topography of the site

alongg its Eastern edge, isolating the educational buildings from the rest of the precinct and impacting on its park like character and usable recreational areas.

The sites soils are typical of the Gymea Landscape Group as identified in the Soil Landscapes of Sydney (1:100,000 sheet). Soils are derived from the Hawkesbury Sandstone typically shallow, discontinuous, and and generally sandy and very low in nutrient status and water holding capacity. In 2007 some soil testing was undertaken on site surrounding the mature Fig trees and the soils were found to consist of a high Magnesium and Calcium ratio which was likely to adversely affect soil compaction and tree phosphorus levels. Recommendations were outlined to rectify nutrient levels.

Drainage is a problem in some areas of the park due to its thin soils over rock and steeply sloping turfed areas along the western and northern areas which have high pedestrian traffic resulting in soil erosion and 'goat tracks' in the lawn, this is especially evident between the Argyle Steps to the Rotunda.

Microclimates

The exposed nature of the hill has resulted in long term exposure to prevailing winds. The downside of this exposure is the adverse impacts of prevailing south-westerly winter winds which adversely affect visitor amenity and can impact on some plant species. Some protection from is winds is provided by the structures and plantings throughout the park.

There is little overshadowing from surrounding areas and as a result the park (areas not impacted by tree shading) is generally exposed to full sunlight throughout the day.

Vegetation

Tree plantings are typical of Sydney's urban parks of the 19th and 20th centuries. Most plants have significance either due to their age, their unique characteristics, their rarity or be being representative of an era of park plantings.

Many of the remnant figs, being of large mature proportions are registered as significant trees (2004) by the City of Sydney. The tree plantings form an integral component of the city's cultural heritage of civic planting schemes dating from the Victorian era and are a significant part of the Millers Point landscape.

The 19 Moreton Bay figs across the park are grouped in four separate and distinctive clusters, they are the most prominent plantings on the Hill. They are clearly visible from many vantage points, including from distant parts of Sydney, including the suburbs of Birchgrove, and North Sydney across the harbour.

The Observatory Hill Tree Management Plan was prepared for the City of Sydney in 2008 as part of a suite of tree management plan for Sydney's iconic 19th Century parks. While the plan identifies relevant heritage, environmental and arboriculturally data of all the existing trees at the time the report was written, only limited information was included which identifies specific species and some recommendations for new species planting.

Landscape Character:

The broader Observatory Hill site consists of several distinct zones, these include:

- The Parkland to the north
- The Observatory which sits nestled into the Parkland
- The central educational zone currently cut off from the site by the Cahill Expressway Cutting (not part of this PoM)
- The National Trust Centre which sits to the southern end of the Hill, is somewhat isolated from other parts of the site and has only limited pedestrian access from adjoining streets (not part of this PoM).

The Kent Street tennis courts lie below the western edge of the ridge and are physically separated from the ridgetop park.

The overall landscape character of the ridgetop parkland derives strongly from the heritage elements and built form present. Juxtaposed to this are the adjoining views to the roadways and CBD buildings to the east and south. Also, the newer educational buildings of the Fort Street Primary School and the Fanny Cohen Hall, sit in contrast to the general Victorian character of the Hill notwithstanding some previously expressed architectural significance of the school building.

Visual Amenity

The Park's views to Central Sydney, the Harbour, North Sydney, Darling Harbour and the inner west suburbs are its prominent feature and would be one of the main reasons people come to use the park. From its many vantage points,

visitors can view a panorama that sweeps from the Glebe Island Bridge around to Cockatoo Island, North Sydney, Millers Point and Walsh Bay around to the Sydney Harbour Bridge. The Observatory provides an opportunity to promote those views and their historic significance. The placement of trees and the ground clearance of the canopies has an effect on the sight lines from the Observatory. Clear sight lines to North Head in the east and to peninsulas along the foreshores of Parramatta River to the west are still required.

Views of the park are gained from as far away as the Falcon Street, Crows Nest entrance to Bradfield Highway. The grassed slopes to the parks northern slopes can be seen from this distance. Crossing the Bridge, the park is increasingly visible from vehicles, however travel speeds precludes appreciation of the parks form and provides no clues as to how to access it from the Bridge. Because of its elevated position and adjoining buildings, the park is often not visible from the surrounding neighbourhood below or from the neighbouring Rocks precinct.

Access and Circulation

A key issue identified in previous studies has been the dangerous mixing of access on Lower Fort Street where the Harbour Bridge cycle path exists. The Park is located at a gateway into the city for cycling, with the south exit of the Sydney Harbour Bridge located along its eastern edge.

This cycleway carries large volumes of cyclist traffic in the peak. The current shared path/onstreet configuration generates conflicts and safety issues for cyclists, pedestrians, vehicle drivers and residents adjacent the precinct.

Fundamentally the road and parking system on the Hill is inefficient and poorly legible. The splitting of road access at the Cahill Cutting between the Educational precinct and the National Trust is unnecessary and requires a road to the narrow space to the west of the Cahill Cutting, limiting pedestrian and user amenity in this area of potentially high amenity.

Wayfinding and signage both to the precinct and within it are inadequate and sometimes misleading.

Wayfinding and signage both to the precinct and within it are inadequate and sometimes misleading.

The Observatory Hill has been identified for capital works upgrades due to the current condition of the pathways across the site, conflict between pedestrian and vehicular activity and the need to consider the ongoing management of the significant trees on the site.

Reserve purpose and community use

Crown land is to be used for the original purpose for which it was dedicated or reserved. Multiple uses of reserves are encouraged, where those uses are consistent with the original purpose of the reserve.

The public purpose for Observatory Hill Crown reserve is **Public Recreation**.

Community usage

The Observatory Hill site provides one of the most spectacular vantage points in Sydney to overlook the Sydney Harbour Bridge, enjoying uninterrupted views to the North and Western parts of Sydney. As such it is a much sought-after passive recreation destination for both local and international visitors, as well as local residents. Many visitors are drawn to the site as a wedding venue or for photo opportunities.

The park currently has a diverse user group including tourists, school children, wedding parties, local residents, fitness groups and city workers on lunch break. Additional groups frequent the park to visit the National Trust and Sydney Observatory.

An Observation survey was undertaken by the City of Sydney in 2012 to ascertain the actual usage numbers and times of use impacting on the site over a seven-day period. Outcomes of the 2012 observation study were:

Key recreational uses include:

- Wedding / formal party
- Relaxing on grass
- Photography
- Sitting on benches
- Children playing
- Fitness / training
- Dog exercising
- Standing / looking at views
- Using Rotunda
- Picnicking

Key recreational use observations include:

- heavy emphasis on weekday fitness training use
- peak weekday usage from 12.00pm 1.00pm
- Saturday use heavier in afternoon with wedding / photography

Recent user intercept surveys undertaken for the Crown Reserves Plan of Management in 2020, indicate that the most popular activities undertaken in the park by respondents were:

- Enjoy sightseeing and the views
- Sitting and relaxing
- Walking or running for exercise
- Enjoying nature and
- Walking through to get somewhere else
- Other activities include playing tennis

Nearly half of the survey respondents were likely to live nearby or visit the area with nearly a third visiting the park on a daily basis. The most popular time to visit was in the afternoon (12pm-4pm) followed by afternoon/evening (6pm-9pm).

User amenities

Generally, facilities to the site are not over proliferated and in the case of park furniture, generally appear to meet user needs. It is important that the range of elements from bollards to fences is consolidated and applied in a unified manner. Public toilets closest to Observatory Hill are currently located on the lower end of Watson Road and are used regularly by taxis and bus drivers in the area both day and night. These toilets have been upgraded in recent years. Currently most users to the Hill use The Observatory toilets inside their grounds. With the high number of visitors to the park, this has an increasing pressure and cost for maintenance.

Event use of the park

Observatory Hill has been a venue for a variety of events from small scale community focused events to larger scale ceremonial/ memorial services and festivals. The park is also a popular spot for larger community events such as the New Year's Eve Fireworks. Other events have included exhibitions, filming, launch and promotional events, live performances, media calls, sporting events and wedding ceremonies. Recorded attendances have ranged up to 15,000 people. The City of Sydney registered a total of 23 events between 2015-19.

Figure 5. Usage and condition of facilities and improvements

facilities	usage	condition assessment (source / reference)
Observatory Park:		
Rotunda	General Public Use Bookings required for event / gathering purposes	Good (2)
Permanent public art - Hans Christian Anderson bust		Bronze bust, vertically textured, elliptical sandstone plinth. Good (2)
Monument / Memorial – South African War Memorial	South African War 1899-1902 Volunteers memorial; Boer War Memorial	Sandstone square cairn with curved arms and paved enclosed semicircle with artillery gun Average (3)
Footpaths/pavements	General Public Use	Average to Good
Fitness area	General Public Use Fitness group use	Poor (4)

facilities	usage	condition assessment (source / reference)	
Park Furniture - seating	General Public Use	Average	
Park Furniture – water bubblers	General Public Use	Average	
Park Furniture - lighting	General Public Use	Average	
Park Furniture - fencing	General Public Use	Average	
Tennis Centre:			
Courts	Pay for use by booking	Good (2)	
Fencing	n/a	Good (2)	
Watson Road Reserve:			
Park Furniture - seating	General Public Use	Average to Good	
Sandstone steps/walling	n/a	Good	
Fencing on walling	n/a	Good	
(#) City of Sydney Asset Assessment - other assessments by general observation for PoM			

Figure 6. Existing leases and licences

Lease / license	Lease / licence holder	Date commenced Date expiring	Comments
Retail Lease	G. E. Hotels Pty Ltd	5 years, 08/08/2017 Expiry 07/08/2022	Tennis court for public hire

3. Legislative context

Ownership and management

Observatory Hill is a Crown reserve owned by the State of New South Wales. The City of Sydney is the Crown land manager responsible for management of the reserve. Refer to **Section 2**, pages 14-15 for further property details.

Relevant legislation

Crown Land Management Act 2016

Crown land is governed by the Crown Land Management Act 2016 ("CLM Act"). The CLM Act abolished reserve trusts and reserve trust managers (previously recognised under former legislations) and provided for the appointment of local councils (and others) as 'Crown land managers' in respect of land which was previously held by the reserve trusts.

The Objectives of the Crown Land Management Act 2016 under section 1.3 are identified as:

- provide for the ownership, use and management of the Crown land of NSW
- provide clarity concerning the law applicable to Crown land
- require environmental, social, cultural heritage and economic considerations to be considered in decision-making about Crown land
- provide for the consistent, efficient, fair and transparent management of Crown land for the benefit of the people of NSW
- facilitate the use of Crown land by the Aboriginal people of NSW because of the spiritual, social, cultural and economic importance of land to Aboriginal people and, where appropriate, to enable the comanagement of dedicated or reserved Crown land
- Provide for the management of Crown land having regard to the principles of Crown land management.

State Environmental Planning Policy – Infrastructure 2007

The State Environmental Planning Policy (Infrastructure) 2007 ("ISEPP") aims to facilitate the effective delivery of infrastructure across NSW. The Infrastructure SEPP assists local government and the communities they support by simplifying the process for providing essential infrastructure.

The ISEPP has specific planning provisions and development controls for 25 types of infrastructure works or facilities including roads, emergency services, electricity delivery, parks and other public reserves and telecommunications networks.

The ISEPP outlines the planning rules for such works and facilities, including:

- where such development can be undertaken
- what type of infrastructure development can be approved by a public authority under Part 5 of the Environmental Planning and Assessment Act ("EP&A Act") following an environmental assessment (known as 'development without consent')
- what type of development can be approved by the relevant local council, Minister for Planning or Department of Planning under Part 4 of the EP&A Act (known as 'development with consent')
- What type of development is exempt or complying development.

Of relevance to Observatory Hill is Clause 65 that specifies that development for any purpose may be carried out without consent if the development is for the purposes of implementing an adopted PoM. The clause also lists a range of ancillary developments permitted without consent.

Clause 66 provides for a range of exempt developments within a public reserve such as the construction, maintenance and repair of walking tracks, boardwalks, stairways, gates, seats shelters and shade structures.

Applicable planning controls for the reserve

Environmental Planning and Assessment Act 2016

Local Environmental Plans are statutory planning tools that set controls over development in the area to which they apply and are one of the main instruments for implementing the EP&A Act. They contain zoning controls as well as controls for heritage conservation areas and protected areas, amongst other matters. Refer to **Section 2** for zoning information.

Observatory Hill is zoned **RE1 – Public Recreation.**

1 Objectives of zone

- To enable land to be used for public open space or recreational purposes.
- To provide a range of recreational settings and activities and compatible land uses.
- To protect and enhance the natural environment for recreational purposes.
- To provide links between open space areas.
- To retain and promote access by members of the public to areas in the public domain including recreation facilities and waterways and other natural features.

2 Permitted without consent

Environmental protection works

3 Permitted with consent

Aquaculture; Boat launching ramps; Boat sheds; Charter and tourism boating facilities; Centrebased child care facilities; Community facilities; generating **Emergency** Electricity works; services facilities; Environmental facilities; Food and drink premises; Horticulture; Information and education facilities; Jetties; Kiosks; Marinas; Markets; Recreation areas; Recreation facilities (indoor); Recreation facilities (major); Recreation facilities (outdoor); Registered clubs; Research stations; Respite day care centres; Roads; Roadside stalls; Signage; Water recreation structures; Water recycling facilities; Water supply systems

4 Prohibited

Any development not specified in item 2 or 3.

Native Title

On Crown land, Native Title rights and interests must be considered unless Native Title has been extinguished, surrendered, or determined by a court to no longer exist.

Dealings in land or water that affect (impair or extinguish) Native Title are referred to as 'Future Acts' and these acts must be done in compliance with the Native Title Act 1993 (Cth) ("NT ACT"). The NT Act specifies procedures that must be followed before future acts can be done legally.

Some examples of acts which may affect Native Title on Crown land managed by the City of Sydney include:

- the construction of new buildings and other facilities such as toilet blocks, walking tracks, tennis courts, grandstands and barbecues
- the construction of extensions to existing buildings
- the construction of new roads or tracks
- installation of infrastructure such as powerlines, sewerage pipes, etc.
- the creation of an easement
- the issue of a lease or licence
- The undertaking of major earthworks.

On Crown land, a future act undertaken by the City of Sydney which is not covered by one of the Future Act subdivisions of the NT Act will be invalid.

Section 8.7 of the Crown Land Management Act 2016 requires that written Native Title Manager advice is required before a council Crown land manager does any of the following:

- a. grants leases, licences, permits, forestry rights, easements or rights of way over the land
- b. mortgages the land or allows it to be mortgaged
- c. imposes, requires or agrees to covenants, conditions or other restrictions on use (or removes or releases, or agrees to remove or release, covenants, conditions, or other restrictions on use) in connection with dealings involving the land
- approves (or submits for approval) a plan of management for the land that authorises or permits any of the kinds of dealings referred

to in paragraph (a), (b) or (c). Accordingly, Native Title Manager advice must be obtained prior to the approval (or submittal for approval) of a PoM that allows a dealing in (a)–(c) and the execution of any lease, licence, permit, etc. that may be authorised under that plan.

The City's Native Title Manager has been and will continue to be consulted in all relevant aspects of Native Title pertaining to the land that is covered by this PoM.

Heritage management

Planning and management must recognise Local and State heritage listings.

4. Strategic context

Demographic context

As part of the PoM process Cred Consulting reviewed the demographic and recreational context of the subject reserve which provides useful background to ongoing planning and management.

Key observations are summarised following:

More residents

The City of Sydney's increasing resident population and density will result in more use and capacity pressures on all levels of the open space network, particularly the larger parks that offer opportunities for active sport.

The majority of population growth will be accommodated in various urban renewal areas. This trend will continue over the next 10-15 years.

The planning of urban renewal areas will provide opportunities to increase the open space and recreation facility network provision and provide linkages to the established open space network.

More workers and visitors

In the city centre and other concentrations of workforce population and visitors the quality of public spaces to allow people to lunch sit and socialise as well as provision of larger spaces for lunch time sport and exercise needs to be an important consideration.

Increasing density

Open space provision will be critical to the liveability of higher density urban areas by supporting community well-being, physical activity, social interaction, and a sense of space within an otherwise intensive built environment.

More Ione persons

The acceptance for high density housing in order to live close to the city centre and lone person households' places importance on the distribution of the open space network to ensure people have convenient access to a park that serves as a "backyard" and facilitates social

interaction and recreation opportunities. Open space planning and management is an important component of the liveability and quality of high density developments.

More young and old people

The age structure profiles increasing in the city of families with young children, young adults, and older people are expected to be heavy users of open space network.

In 2041, 47% of the City of Sydney's residents will be between 18 and 34 years of age. This age group has high participation rates in active sports and recreation, and many reside in new high density urban renewal areas which suggests higher density communities could potential be very active communities and will require opportunities for physical activity and social interaction.

The open space network needs to be flexible and provide a diverse offer of recreational, social, cultural and creative activities and facilities to cater for various age, cultural and income groups.

Total population

City of Sydney is forecast to grow by 94,9824 people or 37% in 2041. The highest growth will be in Green Square-City South, CBD-Harbour, Chinatown-CBD South and Redfern Street villages respectively.

Service age structure

Decrease in the proportion of 25 to 49 year old people

While the working age population will remain the largest demographic group to 2041, the proportion of this Local Government Area ("LGA"). The villages with the most significant change in this age group proportion will be King Street (-5%), Glebe Point Road (-4%), Harris Street (-4%), Macleay Street-Woolloomooloo (-4%) and Oxford Street (-4%).

Increase in the proportion of 60 to 84 year old people

The proportion of people aged between 60 and 84 years is forecast to increase by 2% in2041. While the increase in proportion of 60to 69 year old people is consistent across all villages within the LGA, the increase in proportion of 70 to 84 year old people varies. The villages with the highest increase in proportion of 70 to 84 year old people will be Glebe Point Road (+4%), Crown – Baptist Streets (+3%), Harris Street (+3%), Macleay Street-Woolloomooloo (+3%) and Oxford Street (+3%).

Households

The total number of dwellings in the LGA is forecast to increase by 35%. The villages that will see the highest increase in number of households are CBD-Harbour, Green Square – City South and Redfern Street. Villages including CBD-Harbour and Redfern Street with a high number of Crown lands will cater to an increasing number of households by 2041.

Household type

The overall LGA is forecast to see a high increase in households with one parent families and group households. However, there are variations in forecast household type across the villages including those within this PoM study area:

 CBD-Harbour and Redfern Street will have a steep increase in one parent families

Overnight and daily visitors

The City of Sydney is Sydney's premier metropolitan core that contains regional and village level services including retail to health, education to entertainment. The Sydney CBD and surrounds are also attractive places for tourists to visit, explore and stay overnight.

Given the diversity of offerings across the LGA, visitors are distributed to places such as Oxford Street, Kings Cross/Darlinghurst, Newtown, the Rocks, Chinatown and Central Station. Accommodation is provided throughout the LGA via short term rental accommodation as well as through traditional hotel and hostel services. The City of Sydney experiences 680,000 daily and overnight visitors for range of purposes and services including:

- shopping
- health and education
- recreation and entertainment
- accommodation
- personal business
- Work related business.

It is forecast that this will grow to approximately 860,000 by 2036. (Source: Infrastructure Baseline Assessment, City of Sydney, 2019)

Social and cultural considerations (as per 2016 census data)

Cultural diversity

47.7% of City of Sydney population are born overseas with top countries of birth being China, United Kingdom and Thailand. Villages areas with highest born overseas rates include Chinatown and CBD South (76%), Harris Street (57.1%) and Green Square and City South (54.7%).

36.1% of City of Sydney population speak a language other than English with top languages being Mandarin, Thai and Cantonese. Village areas with highest percentage of other language speakers include Chinatown and CBD South (71%), Harris Street (47.1%) and Green Square and City South (45.9%).

Low-income households

18.2% of households in City of Sydney LGA are characterised as low-income households. Village areas with highest percentage of low-income households include Redfern Street (29.5%), Chinatown and CBD South (17.5%) and King Street (15.6%).

Socio-Economic Indexes for Areas (SEIFA Index)

City of Sydney has a SEIFA index 1,027. Village areas with lowest SEIFA scores being Chinatown and CBD South (940.2) and Redfern Street (970.2).

City of Sydney Policy and strategy framework

The City of Sydney has developed an extensive range of policies which provide guidance to Council decision-making. A number of these influence planning and management decision-making for open space and must be referred to in conjunction with this PoM.

The City of Sydney has also developed a range of strategies focused on specific issues. While strategies are high-level guideline documents and usually carry less influence than policies, they can provide important references for planning and management decision-making for open space.

Generally, policy guidance for management of specific issues shall take precedence where no guidance is provided in the plan and will be as provided in the individual policies. However, all decision-making, and ongoing management must also have regard for conservation of the specific park values and application of the core objectives of the applicable community land category/categories.

A summary of the key policies and strategies is provided in the Appendices to this plan.

Future Policy guidance

In addition, it is intended that future policy and strategy development should also inform specific aspects of reserve

Community guiding principles

The City acknowledges the Gadigal of the Eora Nation as the Traditional Custodians of our local area, and we acknowledge their continued connection to Country. We pay respect to Aboriginal and Torres Strait Islander Elders past, present and emerging.

The City of Sydney has an important role as caretaker of these places. We will consciously consider these principles in the decisions we make for the Crown and community land we are responsible for. This includes how we maintain, change, and manage this land.

Aboriginal world view of Country – First Nations workshop participant

Country is our identity; spiritually, culturally, physically, and socially. We refer to Country as part of the family. We speak to Country; we sing to Country; and we dance for Country.

Increasingly we worry for Country and seek greater protection measures to carry out our cultural obligations to the land and waterways. These are our fundamental rights and cultural responsibilities in protecting country as First Nations People.

Community and place

These are the principles for our plans of management for Crown and community land. They were developed by listening to our communities – Aboriginal and Torres Strait Islander people, community gardeners, bushcare contributors, local residents, school children, city workers and visitors. And they reflect their values.

These principles are guided by the world view of Aboriginal people. They reframe our systemic relationship with the land. Since invasion, the relationship between people and land has been disrupted with little respect for the land, animals, waterways, and First Peoples. We've seen the extinction of plants and animals and damage to waterways and land. Aboriginal lives have been lost in trying to protect country. By challenging our approach in this way, we hope to cause no further harm and begin to heal.

We are on Gadigal Country

principles founded These are understanding of Country in the worldview of the Aboriginal and Torres Strait Islander peoples. This understanding of Country includes the landscape – land, water and sky, the plants and animals, and the relationship between these. Aboriginal and Torres Strait Islander people responsibility for care of Country and the continuation of these relationships. Country has existed in this place for thousands generations. Country precedes the colonial boundaries and definitions of 'Crown land'. We acknowledge the responsibility that First Nations People have in the carriage of their living cultures including access to land for practising culture. Crown and community land should bring social, spiritual, and economic benefit to First Nations People.

We commit to truth-telling and decolonisation

Gadigal Country was never ceded. In managing the Crown and Community land in Gadigal Country, we recognise the significance of this land as the site of invasion.

We work towards telling the history of these places with honesty and acknowledge the negative impacts caused to Country and to the people.

We endeavour to cause no further harm to Aboriginal people and the relationship they hold to the land.

We challenge ourselves to decolonise our approach to managing Crown and community land. This is evident in the decisions we make as we manage these places.

We value how important these places are to people's wellbeing

Crown and community land are a place of refuge and respite in an intensely urban environment. These places have cultural and community significance to many people. They are places of shared identity and pride, of community connection and celebration, and of protest and social transformation. They must be welcoming to all people and will provide equity of access to all to enjoy. We strengthen the connections between and within these places.

We are guided by Country and strive to heal and care for it

We learn about how this Country has been cared for thousands of generations. We respect the natural landforms, waterways, and endemic species. We work to heal places that have suffered degradation. We support these places to play their role in the health of the whole environment.

We protect these places for future generations

We accept our role as caretakers of these places. These places must benefit the community now and in the future. As we face a changing climate and growing population, we make decisions that prepare these places and ensure their continued health into the future.

Guiding documents

UN Declaration on the Rights of Indigenous Peoples

Principles of Co-operation with Metropolitan Local Aboriginal Land Council

City of Sydney Aboriginal and Torres Strait Islander Protocols

City of Sydney Reconciliation Action Plan 2021

City of Sydney Busking and Aboriginal and Torres Strait Islander Cultural Practice Policy

Design with Country – NSW State Architects

Basis for Management

Values and roles of Observatory Hill

Community values and roles have guided the development of the PoM. Values are the qualities and roles of the parks that the community wishes to protect, conserve, and enhance. These have been identified through:

- consideration of past plans of management and master planning for the site
- past and current community engagement
- liaison with City of Sydney staff
- Site appraisal.

In brief these are identified as:

1.0 Identity Character and Experiencing the Place

- A meaning of the place that resonates with Country
- A place which signposts and celebrates local, natural and cultural history
- The highest point in the Sydney CBD
- A peaceful place providing respite from the CBD

2.0 Access, Connections and Accessibility

- A well-connected parkland to adjoining neighbourhoods and to district and regional users
- Wayfinding seamlessly aids access and use
- A park that is clear, easy and safe to move around
- An appropriately lit environment
- A community destination accessible from the cycle network
- A place that is not compromised by parking and vehicle access

- A place of respite for users and adjacent residents
- A place for daily fitness
- A place for dog walking and exercise
- Tennis courts that provide an active heart to the park
- An iconic tourist destination
- A place that recognises and celebrates First Nations living culture
- A place for events
- A place that is open and usable by all members of community
- A safe place to visit day and night

4.0 Facilities and Built Infrastructure

- A place that provides access to public amenities
- Park elements support park use and create an attractive character
- Underground infrastructure

5.0 Environment and Sustainability

- Resilient landscaping to future-proof our green spaces
- Landscaping and planting that reflects the original natural environment
- A place of diverse habitats
- A place that is cool, calm and comfortable in summer heat
- Established plantings which contribute to the park setting and habitat
- A place exhibiting water sensitive urban design
- A place exhibiting sustainable energy management
- A place exhibiting sustainable waste management practices

3.0 Community Use and Activation 6.0 Culture and Heritage

- A place that strengthens First Nations people and living culture
- A place which is a conservatory of natural and cultural heritage
- A place that provides the community access to cultural expression and awareness through arts and culture
- A place that connects the community to the city's past and present
- A place that provides a canvas for arts and culture

7.0 Management and Maintenance

- Cohesive management of a significant precinct
- A place which is clean, well-maintained and carefully managed
- Facilities that continue to service and meet the community's needs
- Appropriate leases and licences

Reflecting Crown reserve purpose

Crown land is to be used for the original purpose for which it was dedicated or reserved. Multiple uses of reserves are encouraged, where those uses are consistent with the original purpose of the reserve and the use does not impact on Native Title rights and interests under the Native Title Act 1993.

The public purpose for Observatory Hill Crown reserve is **Public Recreation**.

The Council Crown Land Manager Fact Sheet developed by Department Planning, Industry and Environment - Crown Lands identifies that Council should consider the Crown reserve purpose when assigning categories under the LG Act.

Council managers should evaluate how the application of community land categories would ensure that the land is used for the purpose for which it was originally set aside by its dedication or reservation.

Figure 8 maps out the community land categorisations in the context of the Crown reserve.

Current / existing use

The City of Sydney has established initial categorisations for Observatory Hill in accordance with Crown Land requirements. The Council Crown Land Manager Fact Sheet identifies that councils should apply the initial categorisation based on existing/current use of the reserve only. The initial categorisation cannot be based on proposed or future use. The initial categorisations for Observatory Hill have been approved by Crown Lands.

Any change to the initial categorisation to support a future use should be altered via the PoM.

Characteristics of the land

The physical characteristics of the land must be considered in applying community land categorisations. Land that possesses a significant geological feature, geomorphological feature, landform, representative system or other natural feature should be considered for categorisation as one of the Natural Area

categories. In such a case the plan should describe the related characteristics of the land.

For Observatory Hill there are no site characteristics that would justify Natural Area categorisation.

Likewise, where land is of Aboriginal or Historical heritage significance Council should consider whether Area of Cultural Significance is applicable. This should consider whether there are heritage listings or controls on the land that address heritage conservation. Where such protections are not afforded and a site warrants heritage significance, the Area of Cultural Significance category may be applicable.

For Observatory Hill, **Section 2** describes the heritage characteristics of the land, and the applicable listings and controls. These will be considered in all management decisions related to the land. The additional layer of Area of Cultural Significance categorisation is not deemed to be required.

Proposed community land categorisations

The following table (figure 7) outlines the Guidelines for Categorisation as listed in the Local Government (General) Regulation 1999 Part 3 - categorisation, use and management of community land for the applicable categories to Observatory Hill. Under the guidelines for each category, their interpretation and application to Observatory Hill is explained.

In addition, the core objectives and purpose (as outlined in the Local Government Act Regulations) are also listed.

Figure 7. Community land categorisation table

Guidelines for categorisation and application to Observatory Hill

Core objectives for management

Sportsground

Land should be categorised as a sportsground under section 36 (4) of the Act if the land is used or proposed to be used primarily for active recreation involving organised sports or the playing of outdoor games.

Application

bookings

The core objectives for management of community land categorised as a sportsground are:

- (a) to encourage, promote and facilitate recreational pursuits in the community involving organised and informal sporting activities and games, and
- (b) to ensure that such activities are managed having To sports court areas available for pay for use regard to any adverse impact on nearby residences.

Park

Land should be categorised as a park under section 36 (4) of the Act if the land is, or is proposed to be, improved by landscaping, gardens or the provision of non-sporting equipment and facilities, for use mainly for passive or active recreational, social, educational and cultural pursuits that do not unduly intrude on the peaceful enjoyment of the land by others

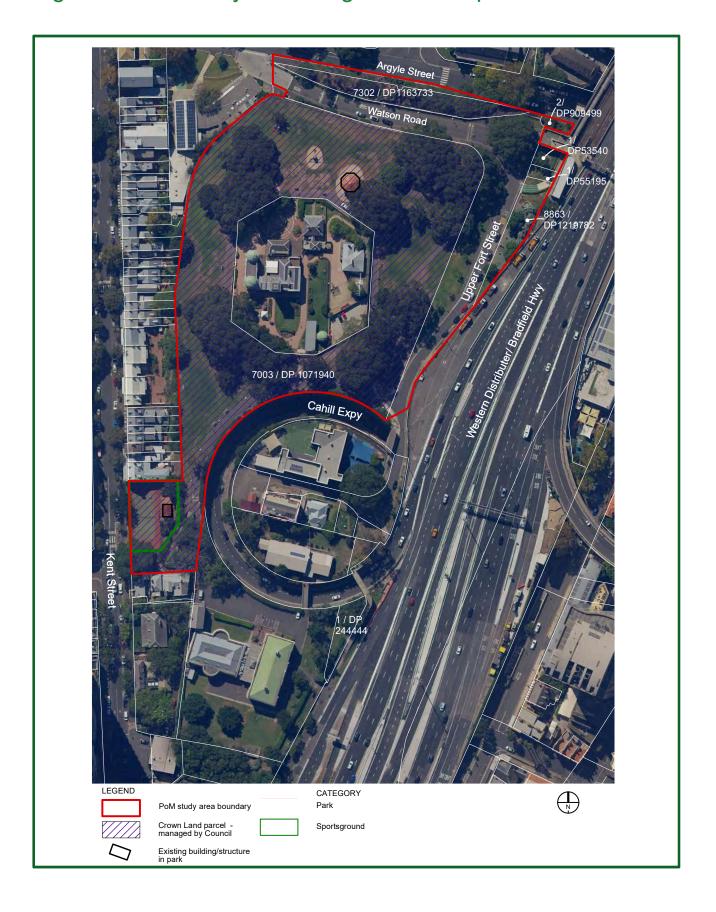
Application

To informal use green spaces

The core objectives for management of community land categorised as a park are:

- (a) to encourage, promote and facilitate recreational, cultural, social and educational pastimes and activities,
- (b) to provide for passive recreational activities or pastimes and for the casual playing of games, and
- (c) to improve the land in such a way as to promote and facilitate its use to achieve the other core objectives for its management.

Figure 8. Community land categorisation map



Key strategic directions

Planning and management directions have been established for Observatory Hill through past master planning (2012 and 2019 upgrade concepts) and plans of management (Draft Plan of Management 1997). This PoM references the Master Plan 2012 as the current overall planning direction for the reserve supplemented by the Open Space, Sports and Recreation Needs Study 2016 ("OSSRNS").

Summarised following are the guiding strategic directions for planning and management of Observatory Hill:

2012 Observatory Hill Master Plan

Key principles:

Restoration - Restore park edges whittled away over the years by the encroachment of transport infrastructure.

- Reclaim surplus road area and bus layover detracting from pedestrian environment to frontages of Abraham Mott Hall and Harry Jensen Activity Centre for recreation/ event space and improved playground.
- Improve connections between Educational and Cultural buildings currently separated from open space parkland.
- Reclaim Bradfield Highway area freed up by removal of disused toll booths.

Green Mantle - Maximise and consolidate the 'Green Mantle' open space areas across the precinct. Consideration should be given to views and vistas to the precinct.

- Reduce noise and traffic impacts from Bradfield Highway edge which detract from enjoyment of the park.
- Improve usability of the park Consider options to bridge Cahill Expressway cutting and minimise fencing clutter.
- Buffer the Bradfield Highway along park's eastern edge.
- Long term vision for preserving significant views to and from Observatory Hill.
- Maximise garden bed and turf areas.

Connections - Consolidate vehicular access and parking to undesirable eastern edge.

- Rationalised and pedestrian, cycle and vehicular routes.
- Improved visual access and wayfinding to and within Observatory Hill.
- Improved connectivity with surrounding area at locations limited by topography and the Bradfield Highway.
- Potential new access point to the National Trust & Observatory Hill from Kent Street.
- Long term linkage opportunities to surrounding areas e.g. Barangaroo, The Rocks.

Open space, sports and recreation needs strategy 2016

Strategic directions:

The report notes Observatory Hill is one of the City of Sydney's best vantage points for unobstructed Harbour views, yet the park is fragmented and underused due to poor pedestrian access brought about by busy roads and topography.

Barangaroo is bringing more people into the precinct and will generate additional demand for connections to Observatory Hill.

Key directions highlighted include:

- New toilet facilities
- Refurbishment of Rotunda
- Enhance physical and visual connections between Observatory Hill, Millers Point, Barangaroo
- Investigate the feasibility of unifying the park by restore Observatory Hill by providing connections / cover over the Cahill expressway cutting
- Access: east investigate feasibility of pedestrian bridge over Western Distributor/ lift access from Argyle Street
- Investigate feasibility lift access at key access points to the park
- Connection through High Street, form a larger connection from the park to Barangaroo edge – Agar Steps

 Improve cycle access along eastern side of park from Harbour Bridge to Kent Street underpass.

Other recommended Works to include:

 Argyle Street and Kent Street underpass upgrades which will improve access and connectivity to Observatory Hill

Current Project status of upgrades:

- New toilet facility design development underway
- Design assessment of cycle link completed
- Refurbishment of Rotunda completed

Harbour Village North Public Domain Study – 2012

The study identifies six guiding directions for long term improvements in Harbour Village North that will strengthen its character as a special destination while improving connections to surrounding areas and enriching community life. The following directions directly relate to Observatory Hill:

Improve access, connectivity and wayfinding

 Improving wayfinding throughout the area, including carefully designed signs, pointers, guides and information will help with navigation and encourage more people to walk the route.

Network of linked open spaces

- Long term opportunities to consolidate green space at Observatory Hill should also be considered.
- Upgrading and 'greening' the existing spaces of the Kent Street underpass would improve the amenity of these areas and connecting Observatory Hill to Lang Park.

Respect and celebrate Heritage,

 At Observatory Hill, opportunities to restore the park space after numerous infrastructure encroachments, and improve the setting and interpretation of heritage elements can be explored

Natural environment and Views

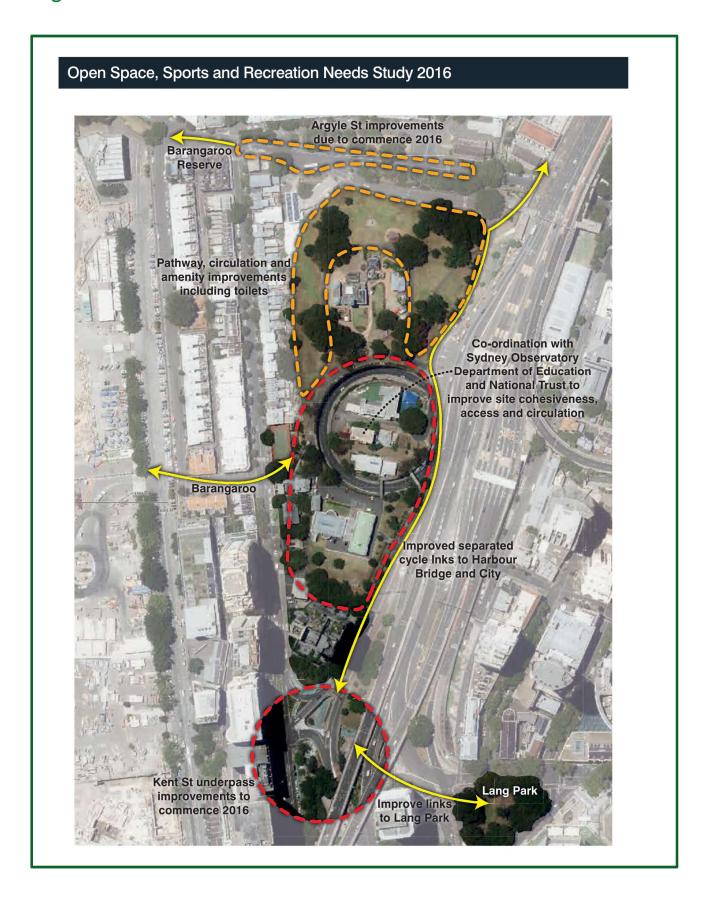
- Significant and historic panoramic views from Observatory Hill to Sydney Harbour are important and must be protected.
- The retention of wide harbour views from existing streets and public domain areas should be maximised with the development of Barangaroo and framed with carefully considered landscape and built form elements.

Strengthen local communities, facilities and recreation

- Harbour Village North has a strong residential community consisting of public tenants, private owners and leaseholders in a range of building types.
- Observatory Hill and King George V Centre provide popular recreation destinations for workers and residents

Figure 9 on the following page is the approved master plan for Observatory Hill prepared in 2016 for the *Open Space Sports Recreation Needs Study (Volume 1 The Strategy)*.

Figure 9. Master Plan

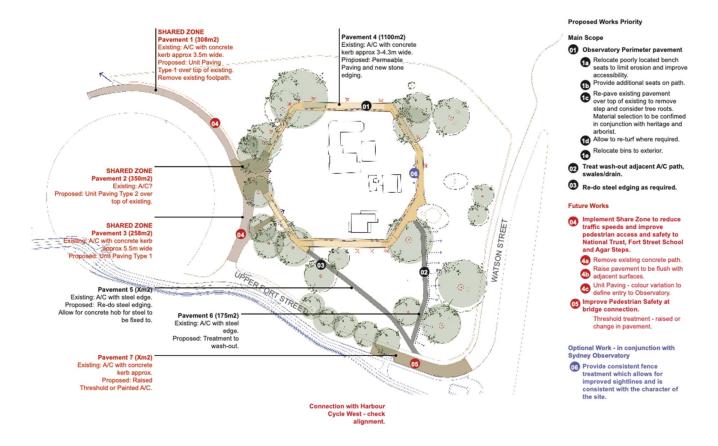


DRAFT

Draft Reference Concept Design

1:3000 A3

February 2019



City of Sydney Reference Design Plan for access. upgrades, 2019

7. Review of the plan

Lifespan of the plan

If the PoM is to remain relevant in the future it is essential that its implementation is reviewed on a regular basis to ensure any relevant changes are incorporated.

Changes that may need to be addressed include:

- new legislation
- changes in community values
- project priorities
- funding resources
- New opportunities for future upgrades.

Given that community expectations and requirements change over time, this plan also needs to have some flexibility to adapt to any changes of circumstance.

Process for review

It is recommended that the plan be reviewed in the following sequences and time spans:

Annually: monitor progress of PoM

Every five years: undertake a review of all

values based on revised analysis, issues and amended planning

legislation

review outcomes against survey information, photographic record and register of correspondence

review and amend the PoM,

where required

Every ten years: review of the PoM

Other triggers for review / update

Should a major development or works be proposed that is not represented in the authorised uses and developments listings, the PoM will require amending.

Should changes in categorisation be proposed, the PoM will require amendment and the need to undertake a public hearing prior to adoption.

Part B Management of community land categories

8. General requirements

This section sets out the specific requirements for the individual management areas located within Observatory Hill and is applicable to all community land categories, as outlined in **Section 6** of this plan.

Management Framework

A Management Framework is provided in **Section 9** of this PoM. It provides a decision-making framework for future management of the reserves and addresses the requirements of section 36 of the LG Act.

Management targets

The framework sets out management targets that define a series Observatory Hill. The outcomes seek to conserve and enhance the values of Observatory Hill and address management challenges and opportunities identified by the community and City.

Means of implementation

In response to the identified targets, means of implementation define recommended strategies to be implemented over the life of this PoM.

Assessment indicators and measurement

A means of assessing the achievement of the identified management targets is provided for ongoing monitoring and evaluation.

Permitted development and use

Section 36 of the LG Act states that a PoM must expressly authorise any proposed uses and developments on community land.

Any proposal for the development and use of buildings, structures and spaces at Observatory Hill will be considered on merit and benefits to the community and balanced against physical constraints, the amenity of adjoining residents and land uses.

Legislative requirements

The Sydney Local Environmental Plan 2012 ("LEP") specifies the range of uses and activities that may be permitted on the land, in accordance with the relevant zoning and associated objectives. Several uses are also set out in the Local Government Regulations.

Guidelines and core objectives of the community land category

Under the LG Act, uses and the development of community land must be consistent with the guidelines for categorisation, the core objectives of each category, and any other additional objectives that Council proposes to place on the community land categories.

Consistency with City adopted policies

Relevant City policies as at the date of adoption of this plan are identified in the Appendices. The goals and strategies outlined in these documents have been used to guide the outcomes of this PoM.

Council's adopted policies will continue to develop after the preparation of this PoM. Management of Council assets, and their development will consider the policy framework at the relevant time.

Buildings and structures

Express authorisation

This PoM expressly authorises the development of new buildings, structures and civil infrastructure, and the redevelopment/refurbishment of buildings,

structures and civil infrastructure which support the desired use of Observatory Hill.

Such buildings, structures and civil infrastructure will be consistent with:

- the core objectives of the categories that apply to the land
- the Crown reserve purpose
- Aboriginal land claims
- applicable master plans, asset management plans and any subsequent detailed design plans
- the LEP and any other applicable Environmental Planning Instruments
- Design for Access and Mobility Standards
- Disability Discrimination Act
- The Building Code of Australia.

Where possible, development activities must also consider:

- Designing with Country (Government Architect NSW)
- The inclusion of sustainable initiatives and measures.

Where it is proposed to construct or establish a public work on reserved or dedicated Crown land, where Native Title is not extinguished, prior to approval, the City of Sydney will notify and give an opportunity for comment from any representative Aboriginal/Torres Strait Islander bodies, registered Native Title bodies corporate and registered Native Title claimants in relation to the land or waters covered by the reservation or lease as required under the Native Title Act 1993.

Assessment and approval of permissible uses and developments

The authorisation in a PoM gives 'in principle' support for activities, uses and developments consistent with the objectives for land categorisation to proceed to development assessment under the Environmental Planning and Assessment Act 1979 ("EP&A Act").

This PoM does not in itself imply or grant consent for activities, uses or developments. Any

proposed uses and developments which are consistent with this PoM must still be referred for development consent and where required, be advertised widely for information and invitation to comment. Any subsequent application for development consent would be supported by and assessed against this PoM.

Prohibited activities

Activities and uses that are inconsistent with the reserve purpose or core objectives associated with the applicable community land category are prohibited on the site.

Certain activities at Observatory Hill may also be prohibited by the applicable land use zoning. The City of Sydney may prohibit certain activities from time to time. Prohibited uses will be communicated via City bookings, lease, and licence agreements, or otherwise communicated where prohibited activities may be temporary.

Managing impacts on adjoining land uses

Uses and activities permitted at Observatory Hill must consider the needs of and impacts on residents, workers and adjoining land uses in terms of accessibility, noise, lighting, traffic and parking.

Scale and intensity of use

The scale and intensity of development and activities on Crown and community land is to be generally compatible with the scale and anticipated use of the park, reserve and associated facility.

In particular, the scale and intensity of use will be consistent with the carrying capacity of the land, and any master plan or development consent relating to the land.

High Intensity use

This PoM specifically authorises activities at Observatory Hill which may attract high numbers of people including one-off community events and performances.

Applications for permissible activities will be assessed on a case-by- case basis by Outdoor Venue Management.

The scale and intensity of such activities will be managed by the City of Sydney's booking process and associated conditions of use.

Informal use

The intensity of use for informal recreational activities across Observatory Hill and settings (such as playgrounds, fitness stations and park seating) will be determined by the community use of the site but will be managed to avoid undue impacts on park fabric and environment.

Commercial uses

Commercial operations for cafes, markets and kiosks that support and encourage community use of the open space, and/or address a community need are to be assessed based on the proposed scale and intensity of use and are authorised subject to compatibility with the LEP, and the core objectives of the applicable land category.

Funding

Funding is integral to implementing the management targets identified with this PoM and is defined under two categories:

- Capital works involving the construction and development of new facilities and structures
- Maintenance and management of the park.

The implementation of this PoM is achieved through its linkage with Council's management plan, operational budget, and capital works program.

Council currently funds management and maintenance costs through its annual budget allocation and uses capital funds and 7.11 contributions for capital and nonrecurrent works.

Funding arrangements for the park need to address recurrent costs of management and maintenance, together with capital costs for new facilities or upgrading works. Funding for construction of new facilities is generally through the annual budgeting process, but special projects may be partly funded through New South Wales Government grant allocations,

which may involve matching funding from Council.

Sources of funding include but are not limited to:

- 7.11 contributions utilised for new landscaping and/or facilities complimentary to the core management objectives.
- Partnerships there is an opportunity to develop further partnerships with residents and interested people in relation to park improvements and ongoing management, such as bush regeneration.
- Park revenue income from the parks is generated by lease and licence fees, and from applicants for approved functions and events.
- Grants several state and federal government grants are available to assist with capital works in the parks.

What are leases and licences

Leases and licences formalise the use of Crown and community land by groups such as sporting clubs, community groups and schools, or by commercial organisations and individuals providing facilities or services for public use. The occupation of Crown and community land not only applies to the surface of the land but also includes the airspace above and subsurface below.

Licence allow multiple and non-exclusive use of an area. A licence may be required where intermittent or short-term use or control of all or part of the park, or associated facilities are proposed. Several licence for different users can apply to the same area at the same time, provided there is no conflict of interest.

The City of Sydney's ability to lease or licence Crown reserves managed as community land such as Observatory Hill is authorised by section 3.22 of the CLM Act, which requires the preparation of a community land PoM, adopted by Council, to authorise an occupancy or use agreement.

Authorisation of leases and licences

Tenure may be granted for exclusive and nonexclusive uses to any organisation for any compatible purpose, as determined by Council, on such terms as Council may provide.

Under section 46 of the LG Act, a lease or licence may only be granted for a maximum term of 21 years, including options. A lease or licence for a term exceeding 5 years may be granted only by tender unless it is granted to a non-profit organisation. All leases and licence must be publicly notified for a minimum period of 28 days.

To ensure that usage or occupation of the reserve is appropriate for the lease or licence, a council Crown land manager must always consider:

- compatibility with the reserve purpose, category and core objectives for the land
- compliance with relevant legislation, related policies and guidelines including zoning under the LEP
- environmental and social impacts of the activities to be permitted by the lease or licence
- appropriate term (period of occupation) of the lease or licence
- land capability of the reserve to support the proposed lease or licence
- current and future use of the land
- Aboriginal land claims
- If development consent is required and has been obtained (and other consents under the EP&A Act and LG Act 1993).

In addition to the conditions provided within the authorisations, the granting of a lease, licence or other estate must also:

- have no negative impact on historical heritage sites or significant fabric
- not alienate the park or reserve unreasonably
- be ecologically sustainable
- have a component of community benefit
- demonstrate a clear nexus between the activity and the park or reserve

- not result in overuse of the area or conflict with community use of the area
- ensure traffic, parking and essential or required vehicular access implications are considered
- Be in accordance with all Council policies and procedures governing the use of open space.

A use agreement (lease, licence, short-term use or other estate) on Crown land may impact Native Title rights and interests. A use agreement issued on Crown land must be issued in accordance with future act provisions of the Native Title Act 1993, and in accordance with Part 8 of the CLM Act unless Native Title is extinguished. For Crown land, which is not excluded land, this will require written advice from Council's Native Title Manager that it complies with any applicable provisions of the Native Title legislation.

Express authorisation of Leases, Licences, Short-term Uses and Other Estates under this Plan of Management

The following outlines general authorisations applicable under this PoM. **Sections 10-11** detail the specific authorisations and purposes for which tenure may be granted in accordance with the individual community land categories for Observatory Hill.

Access

Access for building-related activities including for construction or maintenance purposes

Access across community land shall be authorised under this PoM provided that (but not limited to):

- the access is of a temporary nature
- in circumstances where proposed works require access and it is associated with an adjoining property, proponents must clearly demonstrate that there are no alternative means of access available to avoid access

through community land to undertake the required development works

- a performance bond as prescribed in Council's Schedule of Fees and Charges in respect of potential damage to City assets is lodged with the City of Sydney
- all necessary approvals have been obtained
- The City of Sydney is in receipt of proof of suitable insurances including public liability insurance.

Temporary structures

Land use planning controls

Under the LEP, the temporary use of community land may be deemed as exempt development if the proposed activity can be authorised under the LG Act and is no more than 52 days in any 12-month period ("the prescribed period").

Temporary structures for building-related activities including for construction or maintenance purposes

The City of Sydney may authorise a short-term licence for the placement of temporary building-related structures provided that (but not limited to):

- the use of community land is within the prescribed period
- in circumstances where the proposed works are associated with an adjoining property, proponents must clearly demonstrate that there are no alternative means of placement available to avoid use of community land to undertake the required development or maintenance works including satisfying any safety requirements under the Work, Health and Safety Act 2011
- building-related structures comply with the City of Sydney's technical requirements
- a performance bond as prescribed in Council's Schedule of Fees and Charges in respect of potential damage to City assets is lodged with the City of Sydney
- all necessary approvals have been obtained
- The City of Sydney is in receipt of proof of suitable insurances including public liability insurance.

Proponents can refer to the following City of Sydney documents as a technical guide for temporary structures until such time as they are revised and adopted:

- Guidelines for Hoardings and Scaffolding 2017
- Draft Code of Practice for Hoisting and Construction Activities in Public Places.

If the City of Sydney is unable to approve short-term licence for these activities, applicants should consider an application under the provisions of the *Access to Neighbouring Lands Act 2000*.

Temporary structures related to events

The use of community land for the placement of temporary event structures shall be authorised under this PoM provided (but not limited to):

- the use of community land is within the prescribed period
- the event structures comply with the City of Sydney's technical specifications and where required, relevant standards identified within the State Environmental Planning Policy (Exempt and Complying Development Codes) 2008
- a performance bond as prescribed in Council's Schedule of Fees and Charges in respect of potential damage to City assets is lodged with the City of Sydney
- all necessary approvals have been obtained
- The City of Sydney is in receipt of proof of suitable insurances including public liability insurance.

Bookings and events

Temporary events

Temporary events and activities are to be assessed and approved in accordance with City of Sydney's temporary event approval process and in line with existing applicable guidelines, policies and legislative requirements, both locally and at a State Government level.

The following criteria is not an exhaustive list but provides guidance on how temporary events and activities are assessed:

- location including permissible use and compatibility with the relevant land
- scale and intensity
- duration and date sensitivity
- proposed operational times
- required infrastructure and proposed production design
- access and logistics requirements
- environmental impacts
- proposed signage and/or advertising
- Addressing safety and security requirements.

Venues for hire

The City of Sydney offers a diverse range of indoor and outdoor venues for hire on a short-term or hourly basis that service the community enabling cultural, recreational and social outcomes.

Applications to use venues for hire are to be assessed and approved in accordance with City's venue for hire approval process and in line with existing applicable guidelines, policies and legislative requirements.

All applicable fees are outlined in Council's adopted schedule of fees and charges.

Banner Hire

The City of Sydney banner network is used to promote events and activities which are of public interest. Banner campaigns are subject to approval and must comply with the City's Banner Terms and Conditions. All applicable fees are outlined in Council's adopted schedule of fees and charges.

Personal trainers

The City of Sydney encourages all members of its community to use parks and open space responsibly in meeting their health, well-being and fitness needs.

The City of Sydney chooses not to charge for the use of its parks and open spaces for outdoor fitness training as it does not wish to create a barrier to participating in physical exercise.

Personal fitness trainers including commercial, not-for-profit and community groups, wishing to train outdoors in Council's local government area are expected to comply with the Outdoor Fitness Training Voluntary Code of Conduct and its criteria for use.

Fitness training groups and activities that are exempt from this Code are:

- walking groups
- activities of schools under the supervision or a teacher
- Hirers that have a current booking with the City of Sydney to use a sports field, oval or court and comply with the City's Terms and Conditions of Use.

Other Estates

Easements across Crown and community land for the purpose of public utilities, providing pipes, conduits or other connections under the surface of the ground, for the connection of premises adjoining the community land to a facility on the community land shall be authorised by this PoM, and shall be subject to the following criteria:

- There is no feasible alternative to connecting to a facility on the community land
- There is no significant impact on the reserve
- Where the proposal involves the creation of an easement and/or a restriction on the future development potential of the property, compensation is assessed.

In instances where there is an encroachment (existing or proposed) upon public land by a permanent structure, and the structure does not significantly interfere with the functioning of the reserve, the City of Sydney may consider the creation of an easement.

In all cases, the applicant is to be responsible for all costs incurred by the City of Sydney in the creation of the easement.

An estate in respect of this land category is expressly authorised by this PoM for the purpose of a "public road" where the provision of that road is consistent with the core objectives stated herein and where the road is necessary for the enjoyment of that land.

9. Management targets and strategies

The table below outlines the management targets or desired outcomes for Observatory Hill, including means and strategies for their realisation, and means of assessment and review by the City of Sydney.

Ref	Values / Roles	Management Target	Means (strategies for implementation)	Performance Measures
		1.0 IDENTITY CHARACTER	AND EXPERIENCING THE PLACE	
1.1	A meaning of the place that resonates with Country	To implement a meaning and description that reflects connection to place	Work with the community to establish a meaning and description that captures the place's connection to Country	Consultation completed Adopted meaning and description
1.2	A place which signposts and celebrates local, natural and cultural history	 To contribute to the spaces identity and character 	Investigate the inclusion of informative and interpretive elements that reflect the spaces historical identity and natural character	Increased visibility of park identity
1.3	The highest point in the Sydney CBD	To conserve and enhance views and vistas to the Harbour and surrounds	Ensure view corridors both to and from Observatory Hill are maintained including consideration of distant vistas especially from the Harbour, Balmain and North Sydney	Monitoring of activities that may inhibit views and vistas
1.4	A peaceful place providing respite from the CBD	To reinstate some of the open space's peaceful beauty and character	Investigate opportunities to enhance amenity in park Where appropriate, liaise with adjoining landowners and authorities	Targeted user surveys Sustained relationship with adjoining landowners and authorities
		2.0 ACCESS, CONNEC	CTIONS AND ACCESSIBILITY	
2.1	A well-connected parkland to adjoining neighbourhoods and to district and regional users	To provide functional, inviting, accessible and safe routes to the park from adjoining areas	Review, monitor and work towards improving local access routes for workplace precincts and adjoining residential areas	Maintain records of public comments in relation to park access. Regular review of register to guide future directions
2.2	Wayfinding seamlessly aids access and use	To provide effective wayfinding and signage for park users and cyclists	Maintain and upgrade wayfinding and signage in accordance with asset management plan Where required, implement new wayfinding and signage	Increased local use of park, measured by observation Routine surveys, audits and inspections
2.3	A place that is clear, easy and safe to move around	To provide functional, attractive and compliant internal circulation routes and path networks	Maintain and upgrade paths and pavements in accordance with park service levels Where required, implement new pathways to create greater connectivity in park	Path and pavements managed in accordance with Australian Standards Routine surveys, audits and inspections
2.4	An appropriately lit environment	 To provide adequate lighting to support desired night access, recreational and leisurely use of open space 	Maintain and renew lighting in accordance with asset management plan Monitor to identify lighting issues and address as require	Lighting maintained in accordance with Australian Standards Routine surveys, audits and inspections

Ref	Values / Roles	Management Target	Means (strategies for implementation)	Performance Measures
2.5	A community destination accessible from the cycle network	To enable park to be effectively accessed from cycle network and encourage cycle use	Investigate the integration of park access to adjoining and potential future cycle corridors Where required, integrate enhanced cycle facilities into park improvements	Increased local use of park by cyclists, measured by surveys and observation
2.6	A place that is not compromised by vehicle access	 To provide a balanced approach to parking To provide and manage functional maintenance and emergency access mitigating adverse impacts on park and uses Prevent unauthorised vehicle access 	Manage existing on and off-street parking to ensure efficiency and equity Ensure that permitted use of vehicles in park are regulated and do not affect community use of space Ongoing surveillance and enforcement of open space areas Incorporate educational activities into ongoing management	Reduced pedestrian, cyclist and vehicle conflicts Improved public safety Management measures carried out
		3.0 COMMUNITY	USE AND ACTIVATION	
3.1	A place of respite for users and adjacent residents	To ensure that the park provides a range of flexible and informal use spaces that are attractive and comfortable to be in	Ensure that park planning, and management maintains and enhances flexible informal use of spaces for broad community benefit	Increased local use of park measured by survey and observation
3.2	A place for daily fitness	To support and manage a sustainable level of fitness activity in the park	Support the role of the park for fitness activities in accordance with Council's policy framework Monitor to identify management issues and address as required	Maintain records of public comments in relation to fitness activities. Regular review of register to guide future directions
3.3	A place for dog walking and exercise	To provide for effective dog exercise in accordance with Companion Animals Act	Manage off leash dog access to spaces as defined by City's Companion Animals Policy Monitor to identify management issues and address as required	Dog access maintained Reports of conflicts between dogs and other park users
3.4	Tennis courts that provide an active heart to the park	To maintain and enhance the role of the tennis courts for the residential, school and workforce community	Maintain and enhance role of tennis courts Regularly monitor services and management under lease agreement	Ongoing review and compliance of lease
3.5	An iconic tourist destination	To support the important ongoing role of the park as a destination for a high volume of tourists	Consider the role of the park for tourist visitation and activities undertaken in provision of facilities and the balanced management of all uses	Maintain records of public comments in relation to tourism. Regular review of register to guide future direction
3.6	A place that recognises and celebrates First Nations living culture	To celebrate First Nations heritage and living culture	For the pursuit of 'practising living culture', work with the First Nations community to understand the processes and procedures required to enhance access to spaces and facilities	Review existing policies and procedures
3.7	A place for events	To sustainably encourage temporary event use that contributes to local activation and cultural and community outcomes To facilitate the ongoing destination role of the park for weddings and wedding photography	To facilitate temporary event use that is appropriate to scale of spaces and in consideration of other park uses Manage park events and weddings in accordance with Observatory Hill guidelines	Increased use of park for events appropriate to scale and intensity Ongoing review and compliance of guidelines

Ref	Values / Roles	Management Target	Means (strategies for implementation)	Performance Measures
3.8	A place that is open and usable by all members of community	That the park is managed as part of a coordinated compassionate approach across the city to assisting homeless persons	Ongoing management of people sleeping rough in the park needs to be in accordance with the City of Sydney's policy on homelessness in public spaces, which 'recognises the right of everyone in the community to use public spaces' (Homelessness Action Plan 2019) and aims to ensure that public space can be accessed and enjoyed by everyone, including people who are homeless	Maintain records of public feedback in relation to people sleeping rough. Regularly review of register to guide future directions
3.9	A safe place to visit day and night	To ensure the park and park facilities provide a safe place to visit and pass through, appropriate to intended (and varied) usage times of facilities and access routes	Monitor ongoing safety and access in park and facilities Coordinate with local police to identify and act on safety issues Where improvements are proposed, ensure that they are designed and maintained in accordance with Crime Prevention through Environmental Design principles	Percentage of people who feel safe in these spaces Safe spaces with no reported incidents Sustained relationship with local police
		4.0 FACILITIES ANI	D BUILT INFRASTRUCTURE	
4.1	A place that provides access to public amenities	 Provision of public toilet facilities for all park users 	Investigate opportunities to implement new toilet facilities	Increased use measured by survey and observation
Park el	lements			
4.2	Park elements support park use and create an attractive character	To support recreational and leisure use of park while avoiding proliferation of elements	Maintain and renew park furniture and other park elements in accordance with asset management plan Monitor the appropriateness of placement Implement new improvements, where required	Measured against contract KPIs Routine surveys, audits and inspections
Underg	ground Infrastructure			
4.3	Underground infrastructure	To ensure services infrastructure requirements are effectively integrated into planning and design	Liaise and coordinate with services authorities to identify amplification and renewal works that may impact spaces Manage to limit impacts on use and facilitate effective make good / integration	Sustained relationship with authorities
		5 A FAIL/IDONINGS	UT AND CHICTAINABILITY	
Venete	4:		NT AND SUSTAINABILITY	
5.1	Resilient landscaping to future-proof our greenspaces	To sustain a green landscape for continued community enjoyment	Maintain and renew horticulture, grass cover and plantings in accordance with park service levels and City guidelines	Improved grass cover condition Measurement and monitoring of vegetation
				Compliance with park service levels
5.2	Landscaping and planting that reflects the original natural environment	To increase indigenous plantings within the park landscape	Where appropriate and site conditions allow, investigate the planting of indigenous species	Increased indigenous plantings
5.3	A place of diverse habitats	 To increase habitat value of natural and built features 	Investigate the potential to enhance habitat values through areas of built form and natural ground	Monitoring of habitat values

Ref	Values / Roles	Management Target	Means (strategies for implementation)	Performance Measures
5.4		To enhance ecological importance in open space	Maintain urban ecology advisory role for proposed works associated with open space Investigate opportunities to increase community understanding and participation in the preservation of greenspace and ecological elements	Ongoing internal participation in open space works Increased community participation
Shade	and temperature man	agement		
5.5	A place that is cool, calm and comfortable in summer heat	To conserve existing shade tree canopy and to selectively extend to create new shade	Maintain and manage existing tree canopy for ongoing health Plan for and integrate tree canopy shade in suitable locations across site	Preserved and increased shade cover Increased use of park measured by observation
5.6	Established plantings which contribute to the park setting and habitat	 To effectively maintain and manage the existing tree resources at optimum health for their safe and practical lifespans To effectively plan for succession planting 	Implement tree management including pruning and/or removal of trees and replacement planting in accordance with park service levels and City guidelines Plan and implement a succession planting program in accordance with tree management plan	Improved tree health and successful establishment of new trees as measured by arborist's survey Compliance with park service levels and City guidelines Implemented succession planting and tree management plan
Water ı	management			
5.7	A place exhibiting water sensitive urban design	To effectively manage water use and runoff	Where feasible, implement water saving initiatives, alternative water sources and install metering to effectively manage water use Implement water-sensitive urban design to minimise environmental degradation and improve waterway quality	Increased savings in water consumption Reduced potable water demand for park Improved water quality
Energy	/ management			
5.8	A place exhibiting sustainable energy management	To effectively manage energy use	Where feasible, implement energy management initiatives, renewable energy, investigate alternatives to temporary generators and install metering as appropriate to effectively manage energy	Sustainable initiatives implemented Increased savings in energy consumption Reduction in open space maintenance post event activities
Waste	management			
5.9	A place exhibiting sustainable waste management practices	A place that maximises the diversion of waste away from landfill	Ongoing implementation and support of best practice waste management activities	Minimised waste measured against contract KPI's and audits
		6.0 CULTU	RE AND HERITAGE	
6.1	A place that strengthens First Nations people and living culture	 To identify and interpret First Nations cultural heritage values of the local area 	Consult with the First Nations People on how to interpret and integrate cultural heritage values in ongoing planning of improvements	Consultation completed Implementation of processes
6.2	A place which is a conservatory of natural and cultural heritage	 To appropriately manage and conserve elements of heritage significance To guide management and design decision making to achieve optimum heritage management outcomes 	Preparation and ongoing implementation of supporting documentation to guide the maintenance of sensitive and significant heritage assets or fabric	Completed supporting documentation

Ref	Values / Roles	Management Target	Means (strategies for implementation)	Performance Measures
6.3	A place that provides the community access to cultural expression and awareness through arts and culture	To provide a canvas for public art and artistic and creative expression that is sustainable in the context of existing character and use	Monitor existing art pieces for their ongoing role and fit within the park Conserve and manage in accordance with asset management plan	Maintain records of public comments in relation to appropriateness of public art. Regular review of register to guide future directions
	arts and culture			Measured against contract KPIs
				Inspections and audits
6.4	A place that connects the community to the city's past and present	To enable park users to understand the rich and complex layering of natural and cultural values represented on the site and add to the experience and use of the park	Develop a cohesive framework that recognises Strategies 6.1-6.3	Adoption of supporting framework
6.5	A place that provides a canvas for arts and culture	To facilitate public art in temporary and permanent forms that compliments the park setting and adds to the range of experiences provided	Consider opportunities to implement temporary and permanent art installations, where appropriate	Increased representation of public art in parks
		7.0 MANAGEME	NT AND MAINTENANCE	
7.1	Cohesive management of a significant precinct	To encourage ongoing coordinated management between all landowners and managers within the precinct	Liaise with adjoining landowners and authorities to pursue a collaborative and coordinated approach to precinct management	Sustained relationship with adjoining landowners and authorities
7.2	A place which is clean, well- maintained and carefully managed	To provide well- maintained parklands	Maintenance programs carried out in accordance with City of Sydney Parks Maintenance Technical Specifications	Regular visitation and condition assessments Measured against contract KPI's and audits
7.3	Facilities that continue to service and meet the community's needs	To provide well- maintained facilities	Maintain and renew facilities in accordance with asset management plans	Regular visitation and condition assessments Measured against contract KPI's and audits
7.4	Appropriate leases and licences	To ensure that tenure and permitted use arrangements allow the widest possible community access to open space and are orientated to mutually compatible recreational, sporting, community, educational, cultural and social activities	All future leases and licences to meet the requirements of the Local Government Act 1993, Crown Land Management Act 2016 and Native Title Act 1993	Ongoing review and compliance of leases and licences

10. Park category - authorisations

Figure 10. Permissible uses and developments – Park Category

Figure 10 below outlines the, permitted uses and development of the areas of Observatory Hill categorised as Park subject to City of Sydney assessment, approvals and booking/hire systems.

This is not an exhaustive list and other non-listed uses and developments may still be permitted subject to merit and compatibility with the core objectives and aims of this PoM.

Uses and Activities

Access through a reserve (e.g. to undertake building activities associated with adjoining property)

- Advertising consistent with reserve purposes (e.g. banners and signage)
- Broadcasts associated with any event, concert or public speech
- Café/Kiosk, including outdoor seating and tables
- Casual and informal recreation
- Catering and coffee carts
- Community gardening
- Concerts and other performances, including both live performances and film (cinema and TV)
- Conducting a commercial photography session or filming (as defined in the Local Government Act 1993)
- Decorations, displays, exhibitions, fairs, fashion parades, festivals and shows
- Emergency occupation for prevention, preparedness, response and recovery
- Engaging in an appropriate trade or business
 (e.g. community auctions and similar activities)
- Functions (e.g. commemorative services, book launches, film releases, balls, and similar activities)

Developments

- Advertising structures and signage (e.g. banners and signage) that:
 - o relate to approved uses/activities
 - o are discrete and temporary
 - o complies with Planning requirements
 - are approved by the City of Sydney
- Café/Kiosk, including outdoor seating and tables
- Community gardening
- Development that facilitates community, cultural, educational, recreational and social activities, including but not limited to:
 - Adaptive reuse of existing building/structures for a use compatible with the park
 - Amenities to facilitate the safety, use and enjoyment of the park (e.g. seating, shade structures, BBQ, picnic tables, toilets, bike rings)
 - Ancillary areas to facilitate use and enjoyment by the community (e.g. storage and change rooms, car parks)
 - Buildings and structures that facilitate the permissible uses and activities (e.g. grandstands, pavilions, fitness equipment, playgrounds, outdoor courts)
 - Improving access including disability access to facilities, amenity and the visual character of the general community area (e.g. fountains, pathways, lighting, paved areas, hard and soft landscaped areas)

Us	es and Activities	De	evelopments
-	Markets Other community, cultural, educational and social uses and activities Outreach services	_	Development that facilitates energy and water efficiencies (e.g. solar lighting and photovoltaic panels, stormwater harvesting and storage, swales, rain gardens, irrigation and reticulation systems)
_	Passive and active recreational activities	-	Environmental management (e.g. remediation and flood mitigation work)
_	Playgroups Playing a musical instrument, or singing for fee or reward	_	Heritage and cultural interpretation (e.g. memorials and public art) Kiosks
_	Public art or other cultural installations	_	Markets
_	Public speeches, meetings, workshops, seminars and presentations, including educational programs	_	Signage (cultural, educational, regulatory and wayfinding) Temporary structures (e.g. building/construction
_	Publicly accessible ancillary areas (e.g. toilets)		or events related)
-	Signage (cultural, educational, regulatory and wayfinding)		
_	Social events (e.g. weddings, picnics and community gatherings)		
_	Sports, fitness and leisure training or classes		
_	Storage (e.g. ancillary to use of park)		
_	Temporary structures (e.g. building/construction or events related)		
_	Venue hire		

Figure 11. Express authorisation of leases, licences, short-term uses and other estates – Park Category

The LG Act requires that any lease, licence or other estates over community land must be expressly authorised by a PoM. **Figure 11** below outlines purposes for which tenure may be granted on community land categorised as Park. Licences and statutory approvals for short-term casual use or occupation for a range of uses may also be granted for Observatory Hill in accordance with Clause 116 of the Local Government (General) Regulation 2005.

Any lease, licence or short-term proposal will be individually assessed and considered, including the community benefit, compatibility with this PoM and the capacity of the area to support the activity. The below is not an exhaustive list and other non-listed purposes may still be permitted subject to merit.

Type of tenure arrangement	Purpose for which tenure may be granted
Lease	Sympathetic, compatible uses may include:
	 Café/kiosk areas, including seating and tables
	 Management and operation of community garden
Licence	 Access through a reserve (e.g. to undertake building activities associated with adjoining property)
	 Café/Kiosk, including outdoor seating and tables
	 Coffee carts
	 Emergency occupation for prevention, preparedness, response and recovery
	 Management and operation of community garden
	- Markets
	 Other community, cultural, educational and social uses and activities
	 Outreach services
	 Storage hire (e.g. ancillary to use of park)
Short-term uses (12 months or less)	 Access through a reserve (e.g. to undertake building activities associated with adjoining property)
	 Advertising consistent with reserve purposes (e.g. banners and signage)
	 Broadcasts associated with any event, concert or public speech
	 Casual and informal recreation
	 Catering
	 Community gardening
	 Concerts and other performances, including both live performances and film (cinema and TV)
	 Conducting a commercial photography session or filming (as defined in the Local Government Act 1993)
	 Decorations, displays, exhibitions, fairs, fashion parades, festivals and shows
	 Emergency occupation for prevention, preparedness, response and recovery
	 Engaging in an appropriate trade or business (e.g. community auctions and similar activities)
	 Functions (e.g. commemorative services, book launches, film releases, balls, and similar activities)
	– Kiosks
	- Markets
	 Other community, cultural, educational and social uses and activities
	 Outreach services
	Playgroups
	 Playing a musical instrument, or singing for fee or reward
	Public art installations

Type of tenure arrangement	Purpose for which tenure may be granted	
	 Public speeches, meetings, workshops, seminars and presentations, including educational programs 	
	Signage	
	 Social events (e.g. weddings, picnics and community gatherings) 	
	 Sports, fitness and leisure training or classes 	
	 Storage hire (e.g. ancillary to use of park) 	
	 Temporary structures (e.g. building/construction or events related) 	
	Venue hire	
Other estates	This PoM allows the council to grant 'an estate' over community land for the provision of public utilities and works associated with or ancillary to public utilities in accordance with the LG Act.	
	Estates may also be granted across community land for the provision of pipes, conduits, or other connections under the surface of the ground for the connection of premises adjoining the community land to a facility of the council or other public utility provider that is situated on community land.	
	Note: refer General requirements for Express authorisation of leases licences and other estates under this PoM in Introduction to Part B for criteria for approval of Other Estates.	

11. Sportsground category - authorisations

Figure 12. Permissible uses and developments – Sportsground Category

Table 12 below outlines the, permitted uses and development of the areas of Observatory Hill categorised as Sportsground subject to City of Sydney assessment, approvals and booking/hire systems.

This is not an exhaustive list and other non-listed uses and developments may still be permitted subject to merit and compatibility with the core objectives and aims of this PoM.

Uses and Activities

Access through a reserve (e.g. to undertake building activities associated with adjoining property)

- Active recreational and sporting activities consistent with a recreational area or outdoor facility, for example but not limited to:
 - Marked courts (basketball, volleyball, badminton, tennis and netball)
- Advertising consistent with reserve purpose (e.g. banners and signage)
- Ancillary ceremonies (e.g. rehearsal of opening and closing ceremonies, cheer squads)
- Broadcasting of sporting fixtures
- Casual or informal recreation
- Community, cultural, educational and social uses (e.g. events, gatherings and public meetings)
- Conducting a commercial photography session or filming (as defined in the Local Government Act 1993)
- Emergency occupation for prevention, preparedness, response and recovery
- Management and operation of recreational facilities

Developments

- Advertising structures and signage (e.g. banners and signage) that:
 - o relate to approved uses/activities
 - are discrete and temporary
 - o complies with Planning requirements
 - o are approved by the City of Sydney
- Amenities to facilitate the safety, use and enjoyment of the recreational area or outdoor facility (e.g. seating, shelters, shade structures, drinking fountains)
- Development for the purposes of conducting and facilitating organised sport (both amateur and professional)
- Development for the purposes of improving access including disability access and facilities, amenity and the visual character of the recreational area or outdoor facility (e.g. landscaping, lighting, paved areas, hard and soft landscaped areas)
- Development of outdoor recreational facilities that support the permissible uses and activities (e.g. sports fields, skateparks, courts, goal posts, sight screens and fencing)
- Development that facilitates energy and water efficiencies (e.g. solar lighting and photovoltaic

Uses and Activities

- Organised and unstructured sporting activities (including fixtures and events)
- Seating embankment for spectators along edge of playing field
- Shade structures, storage ancillary to recreational uses, community events or gatherings, and public meetings
- Shelters, seating and drinking fountains associated with path around perimeter of playing fields
- Signage (cultural, educational, regulatory and wayfinding)
- Sports, fitness and leisure training or classes
- Temporary structures (e.g. building/construction or events related)
- Uses reasonably associated with the promotion or enhancement of sporting groups, fixtures and events (e.g. "guest" events for juniors, gala days, club meetings)
- Venue hire

Developments

- panels, water storage vessels, irrigation and water reticulation systems)
- Environmental management (e.g. remediation and flood mitigation work)
- Promotion of organised and unstructured recreation activities
- Signage (cultural, educational, regulatory and wayfinding)

Temporary structures (e.g. building/construction or events related)

Figure 13. Express authorisation of leases, licences, short-term uses and other estates – Sportsground Category

The LG Act requires that any lease, licence or other estates over community land must be expressly authorised by a PoM. **Figure 13** below outlines purposes for which tenure may be granted on community land categorised as Sportsground. Licences or statutory approvals for short-term casual use or occupation for a range of uses may also be granted for Observatory Hill in accordance with Clause 116 of the Local Government (General) Regulation 2005.

Any lease, licence or short-term proposal will be individually assessed and considered, including the community benefit, compatibility with this PoM and the capacity of the area to support the activity. The below is not an exhaustive list and other non-listed purposes may still be permitted subject to merit.

Type of tenure arrangement	Purpose for which tenure may be granted	
Lease	Sympathetic, compatible uses may include:	
	 Management and operation of recreational facility 	
Licence	 Access through a reserve (e.g. to undertake building activities associated with adjoining property) 	
	 Emergency occupation for prevention, preparedness, response and recovery 	
	 Management and operation of recreational area or outdoor facility 	
Short-term uses	 Access through a reserve (e.g. to undertake building activities associated with adjoining property) 	
	 Active recreational and sporting activities 	
	 Advertising consistent with reserve purpose (e.g. banners and signage) 	
	 Ancillary ceremonies (e.g. rehearsal of opening and closing ceremonies, cheer squads, etc.) 	
	 Broadcasting or filming of sporting fixtures 	
	 Casual or informal recreation 	
	 Community, cultural, educational and social uses (e.g. events, gatherings and public meetings) 	
	 Conducting a commercial photography session or filming (as defined in the Local Government Act 1993) 	
	 Emergency occupation for prevention, preparedness, response and recovery 	
	 Organised and unstructured sporting activities (including fixtures and events) 	
	 Seasonal, one-off, and irregular sporting competitions and training 	
	Signage	
	 Sports, fitness and leisure training or classes 	
	 Temporary structures (e.g. building/construction or events related) 	
	 Uses reasonably associated with the promotion or enhancement of sporting groups, fixtures and events (e.g. "guest" events for juniors, gala days, club meetings) 	
	 Venue hire 	
Other estates	This PoM allows the council to grant 'an estate' over community land for the provision of public utilities and works associated with or ancillary to public utilities in accordance with the LG Act.	
	Estates may also be granted across community land for the provision of pipes, conduits, or other connections under the surface of the ground for the connection of premises adjoining the community land to a facility of the council or other public utility provider that is situated on community land.	
	Note: refer General requirements for Express authorisation of leases licences and other estates under this PoM in Introduction to Part B for criteria for approval of Other Estates.	

12. Appendices

Glossary of terms

Term	Definition		
Categorisation	This informs the category for the specified land under the Local Government Act 1993		
	Confined to Park, Sportsground or General Community Use		
Community Land	Classification of land under the Local Government Act 1993 requiring a Plan of Management		
Council Crown Land Manager	City of Sydney's appointed position under the Crown Land Management Act 2016		
Crown Land	Land owned by the State of New South Wales		
Crown Reserve	Crown land that has been dedicated or reserved in accordance with legislation		
Outreach Services	Voluntary and Professional Services - a service, group or program that provides food and material support, social contact, clinical outreach and critical care to people who are homeless as well as other disadvantaged groups		
	Mobile voluntary services are not provided from a building or other fixed place but are provided from vehicles or general 'pop up' infrastructure within an outdoor public space		
Temporary Structure	Is not designed, installed or constructed to be permanent; and		
	 Is erected on public land to facilitate demolition, excavation, construction or maintenance work; and site safety/security fencing, scaffolding, cantilevered work platforms and other constructed-related temporary structures; or Is erected on public land to facilitate events activities and involves the installation of stages, platforms, tents, marquees, booths and other events-related temporary structures 		

References

- Observatory Hill Plan of Management 1997
- Harbour Village North Public Domain Strategy 2012
- Observatory Hill Master Plan 2012
- Open Space Sports Recreation Needs Study 2016
- Crown Reserves Plan of Management Engagement Report February 2021

Refer also to policies and strategies review in this Appendix.

City of Sydney Policy framework

The City of Sydney has developed an extensive range of policies which provide guidance to decision-making. A number of these influence planning and management decision making for open space.

In some cases, these documents should always guide reserve planning and management having regard for the reserve purpose and core objectives of the community land category.

A summary of the key policies and their relationship to open space planning and management are as follows:

Purpose	Key principles	Implications for the plan
		of management

A City for All- youth action plan 2017-2027

Articulates the outcomes that the City wants to achieve for young people, as well as a vision for ensuring that Sydney continues and strengthens its status as a youth-friendly city.

This plan applies the framework of social sustainability, which puts people at the heart of cities and recognises that personal wellbeing impacts on, and is impacted by, the collective wellbeing of the community.

- Inclusive: young people have opportunities to succeed
- Connected: young people feel connected and welcomed in their community
- Liveable: young people live safe and healthy lives
- Engaged: young people have a voice and can influence change

Planning and management of open space must recognise youth as a key existing and potential user of open space facilitating opportunities for youth gather and interact and to undertake activities relevant to a diverse demographic

Asset Management Policy 2016

To ensure that the City has information knowledge and understanding about the long-term and the cumulative consequences of being the custodian of public infrastructure.

This is achieved by ensuring that the systems and processes are in place to enable people to determine the most effective and efficient options for delivering infrastructure related services while controlling exposure to risk and loss

- Take a lifecycle approach and apply a whole of life
- 2. Sustainable environmental performance
- Best value balance financial, environmental and social aspects to achieve best value
- 4. Long-term financial plans s
- 5. up to date infrastructure asset information to inform decisions
- 6. Sharing of asset data through digital platforms
- 7. Service levels infrastructure asset service levels will be clearly defined
- 8. Manage risks associated with infrastructure assets; and
- 9. Continuous improvement of asset management practices

Implementation of park improvements must use the City's established materials and treatments systems where applicable. Maintenance must be systematic and pro-active to optimise the safe useful lifespan of parks materials finishes and elements.

Purpose Key principles Implications for the plan of management

Community Gardens Policy 2016

Outlines a framework for community gardeners to grow fresh organic produce to supplement their groceries and to develop friendships, socialise with neighbours and to connect with residents in their local community

Community gardens connect with vibrant local communities and economies to create a space for people to meet and share knowledge, learn new skills and harvest in a harmonious way. These activities encourage interaction between diverse people in passive recreation and gardening pursuits

- Promote community gardens as demonstration sites where people can meet, work together, build stronger community relationships and learn about sustainability;
- Document and standardise processes, procedures and criteria;
- Help increase the number of community gardens according to the City's capacity; community need and availability of appropriate sites;
- Clarify the rights and responsibilities of all stakeholders involved;
- Support community gardens to become self-managed and encourage community ownership;
- Recommend the development of new community gardens on land established for community use as part of proposed park upgrades and developments.
- Ensure that there is potential for a community garden within a kilometre (a 15 minute walk) of the dwellings of most city residents;
- Promote access for the community to fresh, organic and locally produced herbs, vegetables and fruit;
- Ensure gardens are well maintained by the garden members to demonstrate a high standard to the community

Consideration and implementation of community gardens must be done in accordance with the Community Gardens Policy 2016 in particular the principles and site selection criteria. Creation of a community garden to a specific site must also have regard for conservation of the specific park values and the core objectives of the applicable community land category

Inclusive and accessible public domain policy 2019

Outlines the City's vision is for an inclusive and accessible public domain which:

- provides equity of access in the public domain for people with disability,
- provides people with disability with more equitable opportunities to participate in employment and social and cultural life in the City of Sydney,
- enables people with disability to visit, travel through, explore and enjoy the City's outdoor spaces with independence and dignity, and
- enables people with disability to make informed decisions about their journey in the public domain.

When planning parks and playgrounds, the City adopts a network approach to ensure that within a network of parks within each neighbourhood, a variety of experiences and amenities are provided.

- All City parks, including pocket parks and playgrounds will be designed to include a continuous accessible path of travel to key elements in the park, and ensure that permanent furniture is accessible and inclusive of people with a range of disabilities. Inclusive play elements and play spaces will be strategically located across the City's networks of parks and play spaces.
- The design of the City's neighbourhood and iconic parks will consider the inclusion of socially supportive amenities, such as accessible public toilets and on site mobility parking spaces where feasible, taking into account existing amenities nearby

Planning design and management of reserves shall implement the vision and principles of the Inclusive and accessible public domain policy 2019, and relevant standards and design codes

Purpose Key principles Implications for the plan of management

Markets Policy 2019

Establishes the City of Sydney's approach to approval of markets and the level of commitment it requires from market operators to achieve quality market operations. It aims to facilitate well managed markets that help to support and contribute to local communities, complementing the offerings of local businesses

The City will:

- apply a consistent assessment framework to the approval of Market Site Applications and Market Proposals
- require Market Operators to demonstrate capacity to meet community needs, contribute to social cohesion, strengthen the local economy, and complement the offerings of local businesses
- consult the community about new Market Proposals by providing consultation opportunities for the community to comment.

Planning design and management of reserves shall implement the principles of the community gardens policy 2019, having regard for conservation of the specific park values and the core objectives of the applicable community land category

Mobile Voluntary Services Policy 2020

Recognises and values the contribution made by mobile voluntary services within the inner city in supporting people experiencing homelessness, food insecurity and disadvantage.

The City will work with mobile voluntary services to facilitate the delivery of effective and responsible services that meet the needs and rights of service users, while using public places in a responsible and respectful manner

The Policy seeks to guide the City's role in assisting disadvantaged persons in:

- ensuring equitable access to public places;
- balancing the needs of all users of public places including mobile voluntary services, people experiencing homelessness, pedestrians, local residents and businesses;
- providing public places that are clean, safe with high level amenity;
- encouraging responsible behaviour by all people in our public places, whilst acting to ensure that disadvantaged people are not discriminated against and are treated with compassion and respect;
- investigating and respond to community feedback and complaints about the improper use of public places, and;
- considering appropriate action using the City's regulatory powers and the City's Compliance Policy to ensure that public places are safe and accessible to all users

Planning design and management of reserves shall implement the principles of the mobile voluntary services policy 2019, having regard for conservation of the specific park values and the core objectives of the applicable community land category

Busking & Aboriginal & Torres Street Islander Policy 2019

Outlines the criteria for exemptions for cultural practitioners as well as the criteria for giving or receiving an approval to busk, the conditions of the approval and regulations that apply to busking in the City of Sydney

Key Principles:

- Sydney has a strong tradition of busking and buskers contribute to a sense of place and the character of the city
- Buskers make an important contribution to the cultural life of the city and help build a social city
- Buskers contribute to the tourist experience of Sydney and drive foottraffic

Planning design and management of reserves shall consider the potential for busking specific to each site, and its related carrying capacity, management of impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category

Purpose	Key principles	Implications for the plan of management
	 Busking is a legitimate means for professional artists and performers to make income. 	
	 Busking is a legitimate means for hobbyists, amateur performers, enthusiasts or anyone to express themselves creatively in the public domain. 	
	 Busking is an important part of the ecology of the creative industries. 	
	 The practice of Aboriginal and Torres Strait Islander Cultural Heritage is a unique and important activity that takes place in the public domain. 	
	 Regulation of busking activity should expect nothing more or less of buskers than any other person or group of peoplusing shared public space. 	e
	 Other users of public space, residents, business owners and workers in the city have a right to quietly enjoy the city's open spaces. 	

Outdoor Dining Policy 2016

To set out the circumstances and conditions under which Council will issue approvals for outdoor dining on the public footway and other similar public domain areas

To promote public access and well managed outdoor dining on footways and in parks, Council will consider the following (summary of items relevant to open space):

- promote accessibility on the footway by maintaining a consistent and predictable clear path of travel for all users;
- manage neighbourhood amenity through minimising additional noise, visual, and other impacts;
- consider the appropriateness of applications for approval against Council's adopted guidelines;

Planning design and management of reserves shall consider the potential for outdoor dining specific to each site, and its related carrying capacity, management of impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category

Public Art Policy 2016

To reflect the City's commitment to the development of a tolerant, diverse, prosperous and sustainable city which values its rich natural, cultural and urban heritage As the most visible and accessible art form, public art plays a role of unprecedented importance in contributing to the poetic dimension of the city. Thriving art and culture are the great indicators of a city's pulse and should have a palpable presence throughout the city. Guiding Principles include:

- Align significant City Art projects with major Sustainable Sydney 2030 urban design projects
- 2. Recognise and celebrate Aboriginal stories and heritage in public spaces
- Aboriginal artists will foster awareness in the local community of a history and histories of the local land and its original peoples
- 4. Support local artists and activate city places through temporary art projects
- Support vibrant places in Village Centres with community art and City Art projects

Planning design and management of reserves shall consider the potential for public art specific to each site including both temporary and permanent installations.

Temporary installations may be preferred generally as these provide a greater level of flexibility and capacity to adapt and evolve the character of spaces

This shall include consideration of the reserves carrying capacity, management of impacts on other park values, uses, and neighbours, and the core

Purpose	Key principles	Implications for the plan of management
	 Promote high quality public art in private development Support stakeholder and government partners to facilitate public art opportunities Manage and maintain the City's collection of permanent art works, monuments and memorials Initiate and implement programs to communicate, educate and engage the public about City Art 	objectives of the applicable community land category
	Intended public art outcomes applicable to Crown Reserves include:	
	 The integration of art into the fabric of the city in ways that will reflect, respond and give meaning to Sydney's unique environment, history and culturally diverse society. 	
	 A commitment to excellence, innovation and diversity in keeping with the aesthetic and cultural significance of the city's public domain and with the dynamic and experimental nature of contemporary art practice. 	
	 Nurturing the city as a creative environment in which opportunities for artists and their role in the community can flourish and expand. 	
	 Encouragement of a greater contribution by artists to the design and development of the public domain by implementing collaborations between artists, architects, landscape architects, urban designers and planners in relevant Council capital works projects. 	
	 Involvement of Sydney's diverse communities in the creative planning process to encourage civic pride and developing the distinct local character of the city's villages. 	
	 Increased understanding and enjoyment of public art and an awareness and appreciation of the significant benefits provided by a rich and diverse artistic environment. 	
	 Providing a sustainable framework for the care and conservation of the City's unique cultural heritage. 	
	 Support/direct any temporary public art projects in accordance with the Public Art Strategy. 	

Purpose Key principles Implications for the plan of management

Tree Management Policy 2013

The purpose of this policy is to:

- establish the City of Sydney's commitment and future strategic direction for tree planting, protection, management and maintenance of its urban forest
- address tree management and maintenance issues faced by the City of Sydney
- provide a framework for decision making, documentation and standardised processes to ensure consistency in the management of the City of Sydney's urban forest

The objectives of the Tree Management Policy are to:

- prioritise the maintenance and protection of the existing tree population
- broaden the emphasis of urban tree management to include urban forestry principles, with trees managed as a collective asset, to maximise the benefits canopy cover provides
- improve the quality and quantity of City of Sydney's canopy cover
- increase species diversity and improve the age spread of the urban forest
- recognise and protect trees considered significant due to heritage, cultural, social and ecological criteria
- increase awareness and educate the community, developers and Council staff on the value of trees in the urban landscape
- enhance the City of Sydney's reputation within the community as a steward and manager of trees.

Planning design and management of reserves shall recognise the key priority of effective tree management, however where conflicts arise (e.g. poor tree health) decision making is to be guided by the policy

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Naming Policy 2018

This policy provides clear direction for the naming of suburbs, roads, parks, open spaces, places and buildings that are owned, operated or managed by the City of Sydney

- Names must be meaningful, clear and concise, and can reflect the location and purpose.
- Names must have local or cultural relevance, reflecting the heritage and history of local people, events, the community or landscape. Names should not refer to or reflect current commercial businesses in that location.
- 3. Dual naming to restore traditional Gadigal names to geographical features is strongly supported. Aboriginal names are encouraged and shall be in the local Gadigal language, chosen in consultation with the Metropolitan Local Aboriginal Land Council and the City's Aboriginal and Torres Strait Islander Advisory Panel.
- Names acknowledging the multicultural nature of our society and gender diversity are encouraged.
- Place names assigned by the Geographical Names Board and road names should not be changed, except where necessary to avoid ambiguity or duplication. These names become part of the historical fabric of a community and should be

Management of reserves shall consider the potential for dual naming to reflect Gadigal connections, and to contribute to First nations recognition and acknowledgment.

Purpose	Key principl	es	Implications for the plan of management
	respec	ted as such.	
	eminer figures commuconside normal posthu be occurred sugges person to the leader occurred to the leader occurred application of suf-	that perpetuate the names of it persons, such as historical, prominent local residents or inity identities, may be ered. These names will ly only be applied mously, however there may asions when a name is sted which honours a living. Such a person's contribution ocal community should have f outstanding benefit to the inity. Ownership of the land is ficient reason for the tion of the owner's name to a phical feature.	
		me of a person still holding office will not be used.	
	names or more more the should	and clumsily constructed and names composed of two words (for placenames) or nan three words (for roads) be avoided except where lly appropriate.	
	•	ion of commonly used names avoided.	
	local go	ation of road names within the overnment area, and within a metre radius must be avoided.	
	same f building possibl through there a bounda anothe	for different parts of the eature, such as a park or g, will be avoided whenever e and the one name applied nout its entire space unless re very clearly defined aries between one space and r or distinct features ting a separate name.	
	or corru local us advisal origina	names have been changed upted by long established sage, it is not usually ble to attempt to restore the I form; that spelling which is ned by general usage should pted.	
	13. Names	considered offensive or likely offence should not be used.	
	14. Names principl Policy : User M Geogra particu	must conform to the les in the Place Naming and the NSW Addressing lanual endorsed by the aphical Names Board, larly in relation to language, ar and duplication.	
		mmunity will be consulted on ing proposals through public on	

City of Sydney Strategy framework

The City of Sydney has also developed a range of strategies focused on specific issues and open space considerations relevant to open space planning and management. While strategies are high-level guideline documents and usually carry less influence than policies, they can provide important references for planning and management decision making for open space.

Purpose	Key principles	Implications for the plan
		of management

A City for All - Inclusion (Disability) Action Plan 2017-2021

This plan includes a series of actions designed to actively address barriers faced by people with disability in all age groups. They build on the success of previous plans, and harness new and emerging opportunities

This *Inclusion (Disability) Action Plan* will set the framework and priorities for:

- meeting the City's responsibilities under the NSW Disability Inclusion Act 2014, the (Cth) Disability Discrimination Act 1992 and the NSW Carers (Recognition) Act 2010
- identifying barriers to inclusion, and developing strategies and actions that will respond to and address those
- continuous improvement in relation to inclusion and access for people with disability
- achieving outcomes for people with disability and/or caring responsibilities in line with the City of Sydney's Social Sustainability Policy - A City for All and forthcoming action plan.

Four key directions

The action plan focuses on four key directions:

- the development of positive community attitudes and behaviours towards people with disability and carers
- the creation of more liveable communities for people with disability and carers
- the achievement of a higher rate of meaningful employment participation by people with disability and carers through inclusive employment practices
- more equitable access to mainstream services for people with disability through better systems and processes.

Planning design and management of reserves shall implement the relevant directions of the strategy and ensure design and implementation is undertaken in accordance with relevant standards and design codes.

This shall include reference to the Inclusive and accessible public domain Policy 2019.

Purpose Key principles Implications for the plan of management

Adapting for Climate Change - A long term strategy for the City of Sydney 2019

This strategy sets out the impacts the changing climate will have on our city, the risks these pose and the actions the City of Sydney, businesses and communities must take now, and in the decades to come. This is the City's first adaptation strategy and has been written to raise the issues and opportunities that adapting to climate change will present. As our understanding of the risks and responses develops over time, so the adaptation strategy will evolve in the years to come. This will ensure that the City of Sydney continues to be a resilient and globally competitive place to work and live.

In 2070 in Sydney, the changing climate will likely mean:

- An increase in average temperatures
- An increase in extreme heat days
- An increase in air particulates and pollution
- An increase in rainfall intensity and storm events – Continued variability in annual rainfall
- An increase in bushfire conditions
- An increase in drought conditions
- An increase in sea levels and the extent of coastal inundation

The plan describes five principles for management actions:

- Resilient and long-term: politically sustainable, economically efficient and socially inclusive
- Flexible and dynamic: able to evolve and respond to unexpected trends and consequences
- 3. Based on the most up-to-date data
- Able to harness natural environmental systems
- 5. Delivered via a comprehensive and effective communication strategy.

Planning design and management of reserves shall apply the principles of the strategy and will monitor the ongoing development of climate science as applicable to open space management.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Wayfinding Strategy Report 2012

A Wayfinding System that allows the delivery of a more legible public domain that encourages people to walk with comfort and confidence around the City of Sydney.

The strategy provides a guiding document to inform future design and is supported by separate style guides and element manuals.

For residents, visitors and commuters a coherent wayfinding system throughout the Sydney LGA is paramount. The system requires two conventions – i.e. naming and placement policies; and visual information such as maps and signs.

The principal requirements are:

- Enabling pedestrians to assess and plan (to "understand") their journeys and find their way about at street level with ease and confidence:
- To help build up and reinforce an effective and reliable cognitive map of Sydney for pedestrians;
- To create a common and constantly updated central information system flexible enough to be applied in all relevant forms and media, such as maps, signs and websites;
- Provide the information overlay to the Liveable Green Network across the City of Sydney local government area.

Planning design and management of reserves shall apply the principles of the strategy, and any implementation will be guided by the strategy and supported documentation.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose Key principles Implications for the plan of management

Asset Management Plan 2020

Asset management is the combination of management, financial, economic, and engineering and other practices applied to physical assets with the objective of providing the required level of service in the most cost effective manner."

It is a "whole of life" approach that includes planning, acquisition, operation, maintenance and disposal of assets.

This report assessed the City's current resources and evaluated the efficacy of current asset management.

The policy objectives are:

- Provide infrastructure and services to sustain the City of Sydney communities
- Implement a life-cycle approach to the management of infrastructure and public assets
- Ensure that service delivery needs are the primary driver for infrastructure asset management practices
- Provide a sustainable funding model that provides assets aligned with the City's long-term plans and community needs
- Develop and implement best value environmentally sustainable asset management practices
- Provide reliable asset and infrastructure data through supported digital platforms

The plan identifies considerations for management of Parks and open spaces and Trees. The Plan then assesses current performance against identified service levels Planning design and management of reserves shall apply the principles and systems of the strategy and the associated maintenance service levels as defined by the City.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

City Centre Public Art Plan 2013

The City Centre Public Art Plan aims to bring inspiring public art with a permanent legacy to Sydney's residents and visitors

Guiding Principles

- Transforming Sydney with a legacy of permanent public art works
- Supporting events and temporary works of art
- Allowing quality, diversity, inclusivity and fairness
- Working with our history, our stories and our existing public art
- Considering children
- Looking to the future, remaining flexible and being open to change
- Ensuring amenity and sustainability
- Creating partnerships

Opportunities

- Use our distance as a chance to be original
- Involve artists for successful outcomes
- Use art to make the city more legible and easier to navigate
- Try a variety of art types and approaches
- Share initiatives with government agencies, arts groups, and other
- countries and leading cities
- Develop local public-private initiatives
- Consider other opportunities

Planning design and management of reserves shall consider the potential for public art specific to each site including both temporary and permanent installations. This shall include reference to the Public Art Policy 2016.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose	Key principles	Implications for the plan of management

City North Public Domain Plan 2015

The Plan outlines ideas for improving City streets and open spaces which can be used as guidelines for future development. It forms part of the overall City Centre Public Domain Plan

Guiding directions include:

- Strengthen north-south streets and encourage east-west pedestrian permeability
- Reinforce a connected public space at Circular Quay and create a unified square from the building edge to the water
- Reinforce Martin Place as the City's premier civic and public space
- Create a linked series of park and garden spaces and upgrade existing open spaces
- Support and encourage active building edges and high-quality activation of the public domain

Planning design and management of reserves in the plan area shall apply the identified principles and strategies (note these have been included where applicable in management targets and Strategies in the PoM.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

City Plan LSPS 2036

Since 2008, the City of Sydney has been working towards a vision of a green, global and connected city. Sustainable.

Sydney 2030 captures this vision and the ambitious environmental, economic, social and cultural goals arising.

The plan reinforces 10 villages, reflecting the historic growth of Sydney. Each has its own character and contributes to the wide diversity of housing, jobs, services and recreation available to residents. The village areas typically have a centre or high street which provides services, fresh food, entertainment options and infrastructure for the community within a 5 to 10-minute walk for most people.

The plan identifies the following planning priorities

Infrastructure

- Movement for walkable neighbourhoods and a connected city
- Align development and growth with supporting infrastructure
- Supporting community wellbeing with social infrastructure

Liveability

- A creative and socially connected city
- Creating great places
- New homes for a diverse community
- Productivity
- Growing a stronger, more competitive Central Sydney
- Developing innovative and diverse business clusters in City Fringe
- Protecting industrial and urban services in the Southern Enterprise Area and evolving businesses in the Green Square-Mascot Strategic Centre

Sustainability

Protecting and enhancing the natural environment for a resilient city

Planning design and management of reserves shall apply the identified principles and strategies of the LSPS.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose	Key principles	Implications for the plan of management
	 Creating better buildings and places to reduce emissions and waste and use water efficiently 	
	 Increasing resilience of people and infrastructure against natural and urban hazards 	
	Governance and implementation	
	 Open, accountable and collaborative planning 	

Climate Emergency Response 2020

The City of Sydney Council declared a climate emergency in June 2019, stating that climate change poses a serious risk to the people of Sydney.

The plan sets science-based targets that guided its work to reduce carbon emissions and make operations more resilient to climate-related hazards

Generally, the City seeks to take bold steps to reduce the city's environmental footprint and promoting transformative change in energy production, resource consumption, water use and climate adaptation in a way that is inclusive and supports a just transition across all communities.

Principles

- City actions are at a pace and magnitude commensurate with science-based climate observations and models to limit global heating to less than 1.5°C above pre industrial levels
- Actions are inclusive and acknowledge the First Peoples of Australia and the need for a just transition
- All City functions, activities and decisionmaking will address the climate emergency
- The City can influence others through its networks, functions and activities
- Staff across the organisation are champions of change
- Pro-active, timely communication and reporting are essential to influence and mobilise action
- An empowered community will take positive climate actions and be more resilient to future challenges

Goals

- Address climate emergency priorities in our major strategies, projects and service delivery
- Decarbonise the City's procurement of products, services and assets
- 3. Empower staff to act more sustainably and become more resilient
- Streamline governance processes to support significant climate action
- 5. Use the planning system to support climate emergency priorities
- Develop, prioritise and embed communications about the climate emergency
- Support the community to take further action to address the climate emergency
- 8. Help the community access onsite and offsite renewables, including
- 9. 100 per cent GreenPower

Planning design and management of reserves shall apply the identified principles and goals for the climate action plan.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose	Key principles	Implications for the plan of management
	 10. Substantially increase the number of existing buildings that achieve net zero energy use and switch to recycled water within 10 years 11. Share resources and work collaboratively with other councils 12. Collaborate with allies to drive change to state and federal policies and regulations to transition to a zero carbon economy, and ensure sustainable waste and water policies 	

Community Safety Action Plan 2019-2023

Sets out the City of Sydney's contribution to making Sydney a safe and resilient place to live, visit, work and study. It describes the commitment to safety and our areas of focus for the next five years.

Priority areas are as listed

Safe streets and spaces

- Increase actual and perceived public safety in city streets and spaces and ensure they are well lit and attractive
- Promote a creative and vibrant night life to reduce alcohol related anti-social behaviour
- Improve road, public transport and pedestrian safety

Crime prevention and response

- Reduce the opportunities for crime to occur
- Contribute to reducing domestic and family violence and sexual assault
- Contribute to preventing child abuse and supporting effective responses

Ready and resilient

- Ensure Sydney knows how to prevent, prepare for, respond
- to and recover from emergencies
- Build resilient and connected communities to increase safety
- Reduce harm from drugs and alcohol

A safe global destination

- Ensure visitors feel safe and welcome in Sydney
- Promote Sydney's Safety Globally
- Help international students to live, study and work safely in Sydney

Planning design and management of reserves shall apply the identified priority areas of the Community safety Action Plan.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Cultural Policy-and-Action-Plan 2014-2024

Plan for how the City of Sydney can unlock the creative potential of its city and its creative community

Vision

- Creativity in Sydney is visible
- Innovation is central to Sydney's creative community
- Sydney takes pride in its Aboriginal history, culture and its contemporary expression
- Cultural experiences and creative opportunities are valued and accessible
- Sydney's diversity is prized and promoted

Planning design and management of reserves shall apply the vision, strategic priorities, and founding principles of the Action Plan.

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose	Key principles	Implications for the plan of management
	 Sydney welcomes bold ideas, new visions and unexpected connections 	
	 Curiosity is encouraged and opportunities for discovery are everywhere 	
	Strategic Priorities	
	 Precinct distinctiveness and creativity in the public domain 	
	 New avenues for creative participation 	
	 Sector sustainability: surviving and thriving 	
	 Improving access, creating markets 	
	 Sharing knowledge 	
	Global engagement	
	Foundation principles	
	 Culture and creativity are central to all our lives and to our community's sense of identity and confidence. 	
	 Creativity is part of the human condition, and its expression defines and reflects our culture and our community. 	
	 Culture reflects, reinforces, and shapes our identity: individual identity, identification with a community and our connections to place. 	
	 Aboriginal culture, now globally recognised as the world's oldest continuous living culture, is our city's most unique and enduring asset. 	
	 Sydney's citizens and visitors have the right to access and contribute to the city's cultural and creative life and its history and heritage. 	
	 Sydney's cultural riches arise from a plethora of diverse activity at all scales, arising from the 200 nationalities that make up our city, and the many diverse communities that form bonds around identity, interests, and place. 	
	 Cultural and creative activity contribute to many community concerns and priorities including economic, social, behavioural and environmental objectives through catalysing civic participation, promoting stewardship of place, preserving cultural heritage, exploring the challenges of climate change and supporting economic development. 	
	 Initiative, experimentation and enterprise is the bedrock of fermenting a creative culture. Creative risk is a pre-condition of innovation and industry growth. 	

Cycling Strategy and Action Plan 2018-2030

Plan for making bicycle transport easier and safer, so it is an attractive and feasible option for more people.

Priorities

- 1. Connecting the network
- Supporting people to ride Supporting businesses

Planning design and management of reserves shall apply the actions of the Cycle

Purpose	Key principles	Implications for the plan of management
Recognises a 2030 target for 10 per cent of all trips in the city to be	Leadership and advocacy	Plan in particular with regard to Connecting the Network
made by bike.		Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Cycling Strategy and Action Plan 2018-2030

The master plan proposes to utilise local water resources in a way that represents a radical departure from current practice. The proposed decentralised water system can provide immediate and significant reductions in mains water consumption by using recycled water to cool and green the City contributing towards climate change adaptation

Priorities

- Reducing 10 per cent of mains water demand within the City of Sydney LGA by 2030
- Reducing 25 per cent of mains water demand within the City of Sydney's own buildings and operations by 2030
- Replacing 30 per cent of mains water demand within the City of Sydney LGA with recycled water for non-drinking uses by 2030
- Reducing 50 per cent of sediments and suspended solids and 15 per cent of nutrients currently discharged into the waterways from stormwater run-off generated within the City of Sydney LGA by 2030.

Planning design and management of reserves shall apply the priorities of the Master Plan

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Environmental Sustainability Strategy 2016-2021

The strategy and action plan addresses the areas of impact, including low-carbon city, water sensitive city, climate resilient city, zero waste city, active and connected city and green and cool city

Issue and Opportunities

- Energy efficiency existing buildings contribute around 80% of our city's emissions - Improving energy efficiency will lower energy bills and emissions
- Renewable energy at building-scale alone is insufficient to reach our city's renewable energy target of at least 33 000 gigawatt hours of electricity to be produced from renewable sources -The City is exploring opportunities to facilitate Environmental Innovation grants, supporting proponents of community renewable energy projects
- Energy storage batteries have been too expensive for most homes and businesses - The city is looking at opportunities for energy storage on our properties and to support its uptake across the city
- Low-carbon technology Waste heat can be converted into cooling via a heatdriven chiller system, and cogeneration and trigeneration low-carbon technology provide opportunities to reduce emissions

Strategies

Design for low water demand and drought resilience

Planning design and management of reserves shall apply the priorities of the Strategy

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose	Key principles	Implications for the plan of management
	 Employ water sensitive urban design techniques Select low water demand plant species Protect existing healthy trees Plant well located canopy tree that provides summer shade and light in winter Supply of quality tree stock Select local provenance, hardy and resilient plant species Engage with local Bushcare groups for plant stock/advice Avoid disturbing existing soil profiles in areas designated for landscaping Create spaces for community gardens – community gardens are 'enablers' creating social connection opportunities 	or management
	for residents, neighbours, businesses - Select residential development plants from BASIX to assist BASIX Water score	

Greening Sydney Plan 2012

A greener Sydney can assist:

- To filter and improve the air we breathe
- Provide shade for our houses and streets
- Regulate sunlight to our houses and streets
- Reduce urban run-off and stormwater pollution
- Improve the appearance, economic value and liveability of our Cities
- Provide a connection to nature in our Cities

Establishes a target for expanding the urban forest – increasing canopy cover in the City of Sydney by 50% in the tear 2030 and by 70% in the year 2050

Greener streets

- Create a liveable green network of streets by planting all footpath location with trees
- Plant trees in unused road space
- Central landscaped medians, replacing paving with trees and landscape planting

More parks and open space

- Acquire more land for public open space, and tree and landscape planting
- Balance recreational and functional requirements of parks
- Build habitat parks and landscape City streets to promote and support biodiversity

Greening new development and private land

- Establish guidelines and standards for provision of open space, landscaping and urban canopy in new development
- Promote use of green roofs and green walls on new buildings and development
- Investigate provision of a grant program to provide funding for residents and businesses to plant and maintain large canopy trees on their property

Green links and urban wildlife corridors

 Building wildlife corridors and habitat pockets in residential suburbs Planning design and management of reserves shall apply the targets and strategies priorities of the Greening Sydney Plan in particular with regards to:

- Conservation and consolidation of tree canopy
- Supporting within reserves the continuation broader habitat corridors

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose	Key principles	Implications for the plan of management
	 Planting on stormwater, gas and power easements main road and rail corridors to create green links Undergrounding and aerial bundle cabling (ABC) of electricity services to expand and improve the quality of the urban forest 	
	Empowering the community to green our city	
	 Building social capital by empowering the community to work together to protect and strengthen the urban forest and landscape. 	
	 Supporting volunteer groups to revegetate and maintain green space and urban habitat 	
	 Developing a Junior Ranger program to encourage children to assist in the maintenance, monitoring and managing of the City's urban parks and landscape 	
	 Building community gardens to support residents in sustainable food production and community building 	
	 Establishing a City Farm Sustainability Learning Centre 	

Harbour North Public Domain Study 2012

Ideas for improving the public areas of the Harbour Village North precinct of the City which are to be used as guidelines for future development Guiding directions include:

- Improve access connectivity and wayfinding
- Create a network of linked parks and upgrade existing open spaces
- Respect and celebrate heritage, conserve and restore Observatory Hill
- Celebrate landform and harbour views
- Support Walsh Bay cultural precinct and enhance cultural ribbon connections
- Strengthen local communities and support local economies

The study notes a series of recommended projects which have been integrated into the PoM as applicable

Planning design and management of reserves in the plan area shall apply the identified principles and strategies (note these have been included where applicable in management targets and Strategies in the PoM).

Management shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Innovate Reconciliation Action Plan 2015-2017

A RAP is the strategic framework developed by Reconciliation Australia for organisations to document and progress the aims of reconciliation within their sphere of influence. The RAP demonstrates practical actions toward reconciliation. By improving the City's work with Aboriginal and Torres Strait Islander people, the City can become a more innovative, courageous and respectful organisation.

Kev Actions

- Continue to implement the City's Principles of Cooperation with the Metropolitan Local Aboriginal Land Council
- Engage Aboriginal and Torres Strait Islander communities in the City's projects and decision-making process.
- Contribute to and strengthen networks within the local government sector to promote reconciliation.

Management of reserves shall seek to implement the key Actions of the RAP in particular providing a voice for Aboriginal and Torres Strait Islander people in Crown reserve management

Purpose	Key principles	Implications for the plan of management
	 Strengthen networks within the RAP community and promote collaboration and knowledge sharing on reconciliation. 	
	 Investigate opportunities to support Recognise: the campaign to create constitutional recognition for Aboriginal and Torres Strait Islander peoples. 	
	 Recognise Aboriginal and Torres Strait Islander histories, cultures and achievements in Sydney through the Eora Journey: Recognition in the Public Domain. 	
	 Promote cultural knowledge and understanding by establishing a local cultural centre. 	
	 Celebrate and share Aboriginal and Torres Strait Islander cultures through an annual significant event. 	
	 Acknowledge Aboriginal and Torres Strait Islander cultures and histories through the naming of places within the City. 	
	 Increase knowledge within the broader community of the history, heritage, cultures and social values of the Aboriginal and Torres Strait Islander communities of Sydney. 	
	 Show respect to traditional custodians by continuing to implement the City's Protocols for working with Aboriginal and Torres Strait Islander communities including Acknowledgement of Country and Welcome to Country protocols. 	
	 Promote economic prosperity for Aboriginal and Torres Strait Islander peoples in Sydney. 	
	 Explore opportunities to increase supplier diversity 	
	 Respond to the needs of Aboriginal and Torres Strait Islander communities through local programs and services. 	
	 Increase the effectiveness of the City's grant and sponsorship program for Torres Strait Islander groups, organisations and businesses. 	

Park Fitness Equipment Plan 2015

Reflects the Council's commitment to establishing a network of outdoor fitness equipment facilities in the local government area, complementing existing installations. The plan identifies sites and equipment for future facilities

Objectives

- Increase provision of outdoor fitness equipment, so all members of the community are within 800m of outdoor fitness equipment
- Encourage greater participation in physical activity to help the public reach their recommended levels of physical activity
- Prioritise installation of outdoor fitness equipment to ensure areas with the least fitness equipment are provided for in the next 5 years

Investigation and potential for fitness equipment in reserves shall be done in consideration of plan recommendations for siting and equipment.

Provision of fitness equipment shall also consider impacts on other park values, uses, and neighbours, and the core objectives of the applicable community land category in considering actions.

Purpose	Key principles	Implications for the plan of management
	 Engage the community, promoting greater social inclusion Ensure best practice planning and design of outdoor fitness equipment facilities 	
	Recommendations	
	 Bourke Street Park, Woolloomooloo - retain 	
	 Embarkation Park, Potts Point - new facility, Parks Fitness Equipment Program 	
	 Waterloo Park - new facility, Park Fitness Equipment Program. 	
	 Turruwul Park - new facility, Park Fitness Equipment Program. 	
	 Gunyama Park - new facility, Master plan / Capital Upgrade Works. 	
	 Alexandria Park - new facility, Park Fitness Equipment Program. 	
	 Sydney Park, St Peters - retain. 	
	 Perry Park, Alexandria - removal. 	
	 South Sydney Rotary Park - upgrade facility, Park Fitness Equipment Program. 	
	 Victoria Park - new facility, Master plan / Capital Works Upgrade. 	
	 Johnstons Creek Parklands - new facility, Master plan / Capital Works Upgrade. * 	
	 Bicentennial Park - removal, replaced by new facility at Johnstons Creek Parklands. * 	
	 Wentworth Park, Glebe – retain 	
	 Pirrama Park - new facility, Park Fitness Equipment Program 	
	 Observatory Hill, Millers Point - expanded facility, Park Fitness Equipment Program. 	

Urban Ecology Strategic Action Plan 2014

A vision for the Plan is to restore and conserve resilient urban ecosystems that support a diverse range of locally indigenous flora and fauna species, and in so doing to create a liveable City for all of its inhabitants

Strategic Action Plan

Objectives and targets are identified for the following:

Locally indigenous vegetation

- Protect, expand and improve condition of naturally occurring locally indigenous vegetation, including possible remnants.
- Increase the extent of bush restoration sites across the LGA and maintain sites in good condition.
- Re-establish representative patches of the likely original vegetation communities.

Fauna

 Protect and enhance sites that provide habitat for priority fauna species. Management of reserves shall seek to implement the key Actions of the Plan where possible

Ecology related actions shall also consider relationship to other park values and uses, and the core objectives of the applicable community land category.

Purpose	Key principles	Implications for the plan of management
	 Increase the distribution and abundance of priority fauna species across the LGA Habitat connections 	
	 Improve habitat connectivity across the LGA, particularly between priority sites, and between identified habitat areas in adjoining LGAs. 	

Urban Forest Strategy 2013

Plan for development and protection of the City's urban forest

Motivations

- Urban forests play a vital role in the health, social framework and economic sustainability of a city
- Trees improve our air, soil and water quality, while also improving mental health and wellbeing
- Canopy coverage over paved surfaces is a cost-effective means of mitigating urban heat islands
- This will also reduce emissions of hydrocarbons involved in ozone depletion, while increasing pavement longevity
- An Urban Forest Strategy will assist the City in managing the conceptual shift from dealing with trees individually, to managing vegetation as a collective and integrated canopy

Key Initiatives and Objectives

- Prioritise maintenance and protection of existing tree population – maximise benefits received from this asset
- Increase average total canopy cover from current 15/5% to 23.35% by 2030, and then to 27.13% by 2050, through targeted programs for trees in streets, parks and private property
- Improve age spread of street and park trees by increasing species diversity, while also ensuring the population does not compromise more than 40% for any particular family, 30% for any particular genus, and 10% for any one species
- The City will engage and educate the community on the benefits of trees and their management requirements, assisting community participation in the greening of Sydney

Management of reserves shall seek to implement the key Actions of the Strategy where possible

Tree canopy actions shall also consider relationship to other park values and uses, and the core objectives of the applicable community land category.

Water Savings Action Plan 2012

Identifies the actions required to sustainably manage potable water consumption while delivering high quality parks and urban landscape

Key Issues

- Water use is variable
- Expectation Maintenance and water use are directly influenced by expectations for parkland presentation.

Management of reserves shall seek to implement the key Actions of the Plan where possible

Tree canopy actions shall also consider relationship to other

Purpose	Key principles	Implications for the plan of management
	 Demand – Parks are maintained for the enjoyment and use of the community. Management of parklands and the subsequent water use is influenced by the demands on use for parklands. 	park values and uses, and the core objectives of the applicable community land category
	 Increase in irrigated area 	
	 Timing of water restrictions – It should be noted that in 2006 when base line figures for 2030 were taken, Sydney Water had rigorous restrictions on water use in parklands. 	
	 Accuracy of information- 	
	 Specialised technology and consistency of information – Progression in water management has seen the development of a number of tools for managing water use, and subsequently managing data. Consistency in information is essential when measuring water efficiency. 	
	Key actions to be delivered:	
	 Exceeding the Sustainable Sydney 2030 target of 10% recycled water usage in the City's Parks; 	
	 Change of water consumption measurement from an absolute target to a water efficiency measure of litres per square metre; 	
	 Installation of smart meters to improve the measurement of non-potable water use at 30 sites; 	
	 Set water budgets for the City's top 30 water using parks which allow for average, dry and wet years; 	
	 Construct storm water harvesting and treatments systems at Alexandria Park, Waterloo Oval and Pirrama Park (old part); 	
	 Connect Erskineville Oval to the Sydney Park water re-use project; 	
	 Upgrade irrigations systems at Alexandria Park, Waterloo Oval, Jubilee Oval and Pirrama Park (old part); and, 	
	 Implement an irrigation testing and efficiency program on the top 10 water using parks. 	

